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## **Final**

# **Community Relations Plan**

# Naval Station Norfolk Norfolk, Virginia

## Prepared for

# Department of the Navy Atlantic Division Naval Facilities Engineering Command Norfolk, Virginia

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Prepared by



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# **Acronyms and Abbreviations**

AOC Area of Concern

AST Aboveground Storage Tank
BMPs Best Management Practices

BRAC Base Realignment and Closure

CDP Census-Defined Place

CERCLA Comprehensive Environmental Response, Compensation and

Liability Act

CRP Community Relations Plan

CS Confirmation Study
DoD Department of Defense

EE/CA Engineering Evaluation/Cost Analysis

ERN Environmental Restoration Navy

EPA U.S. Environmental Protection Agency

EPIC Environmental Photographic Interpretation Center

FFA Federal Facility Agreement

FS Feasibility Study

FY Fiscal Year

HRSD Hampton Roads Sanitation District

IAS Initial Assessment Study

IRP Installation Restoration Program

IRPRI IRP Remedial Investigation

IWMP Industrial Wastewater Management Plan

LANTDIV Atlantic Division

NACIP Navy Assessment and Control of Installation Pollutants Program

NAVFACENGCOM Naval Facilities Engineering Command

NCP National Oil and Hazardous Substances Pollution Contingency Plan

NFA No Further Action

NFRAP No Further Response Action Planned

NM Naval Magazine

NSN Naval Station Norfolk
NPL National Priorities List
O/WS Oil/Water Separator
PA Preliminary Assessment

PA/SI Preliminary Assessment/Site Inspection

PCBs Polychlorinated Biphenyls

PRAP Proposed Remedial Action Plan

RA Remedial Action

RAB Restoration Advisory Board

RBC Risk-Based Criteria

RCRA Resource Conservation and Recovery Act

RD Remedial Design

RD/RA Remedial Design/Remedial Action

RFA RCRA Facility Assessment
RI Remedial Investigation

RI/FS Remedial Investigation and Feasibility Study

ROD Record of Decision
RRR Relative Risk Ranking

SAA Satellite Accumulation Area

SACLANT Supreme Allied Command Atlantic

SARA Superfund Amendment and Reauthorization Act

SI Site Investigation

SMP Site Management Plan SSA Site Screening Areas

SWMUs Solid Waste Management Units

TAPP Technical Assistance for Public Participation

TRC Technical Review Committee

U.S. United States

UST Underground Storage Tank

VDEQ Virginia Department of Environmental Quality

VDH Virginia Department of Health

VHWMR Virginia Hazardous Waste Management Regulations

VPDES Virginia Pollutant Discharge Elimination System

WDA Waste Disposal Area

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# **Overview of the Community Relations Plan**

The Commander, Atlantic Division, Naval Facilities Engineering Command (LANTDIV) is responsible for the Installation Restoration Program (IRP) at Naval Station Norfolk (NSN), Norfolk, Virginia. The IRP identifies, evaluates, and cleans up or controls contamination from past, formerly accepted hazardous waste disposal practices and hazardous material spills. The current Navy IR Program is consistent with the process outlined in the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA), which is administered by the U. S. Environmental Protection Agency (EPA). CERCLA is more commonly known as the Superfund program. In addition to CERCLA requirements, the IRP is carried out in compliance with all federal, state, and local laws and regulations. The EPA and Virginia Department of Environmental Quality (VDEQ) are the regulatory agencies that work with LANTDIV to conduct the environmental programs at Naval Station Norfolk.

The Department of the Navy has executed a proactive community relations program to manage issues during the Installation Restoration process. The Community Relations Plan (CRP) is a part of the public's "right to know" process. This CRP identifies community concerns and outlines community relations activities to be carried out by the Navy during the Installation Restoration process. The Navy's objectives during the Installation Restoration process is to provide information that is factual and timely, encourage community involvement, obtain feedback from the concerned communities, answer questions, and to further understanding about the IRP. The Navy's IRP Manager at NSN has responsibility for administering this plan.

This CRP has been prepared to assist the Navy in meeting the needs of the community and is divided into the following sections:

- Overview of the Community Relations Plan
- 2. Installation Restoration Program
- 3. Community Background
- 4. Highlights of the Community Relations Program

#### and appendixes:

- A. Sample Questionnaire
- B. Restoration Advisory Board Members
- C. Public Meetings Held (2001–2003)
- D. Locations for Information Repository and Administrative Record File
- E. Program Points of Contact
- F. Local Media
- G. Sample Fact Sheets
- H. Elected/Appointed Officials
- I. Boards and Commissions/Civic Clubs—City of Norfolk
- J. Glossary

# 1.1 Objectives of the Community Relations Program

At NSN, the Navy's IRP responsibilities under CERCLA include performing all required community relations activities throughout the clean up process. The primary objectives of community relations are to:

- Encourage and promote communication between the Navy and concerned individuals, including local residents and state and local officials
- Inform the general public of planned and ongoing clean up actions, major findings and decisions
- Furnish accurate, timely, and understandable information to affected and interested parties
- Provide and maintain a process of monitoring public concerns and information needs throughout the installation restoration process
- Ensure a system is in place for incorporating public comments into the installation restoration process in a timely and meaningful way
- Gather and update information about local communities neighboring NSN
- Revise the community relations program as necessary to meet the changing needs of the local community

# 1.2 CERCLA Community Relations Requirements

The following paragraphs explain the required community relation activities under the governing regulations. These requirements are detailed in the 1990 National Oil and Hazardous Substances Pollution Contingency Plan (NCP) and in EPA policy documents. Presidential Executive Order 12580 designates the Navy as the lead agency for all CERCLA actions at NSN. The Navy has integrated these requirements into the community relations program at NSN based on the Superfund Amendment and Reauthorization Act (SARA) and the NCP, and as outlined in EPA guidance for National Priorities List (NPL) sites. NSN was formally added to the NPL in April of 1997. The EPA guidance is summarized below:

<u>Community Interviews</u> – As a requirement of CERCLA, interviews must be conducted by the designated agency (in this case the Navy) at the beginning of the remedial investigation (RI) and feasibility study (FS) stage to ascertain the level of interest in the site, major concerns and issues, as well as the informational needs of affected residents and community leaders.

<u>Community Relations Plan</u> - Based on the community interviews conducted by the Navy, a Community Relations Plan must be prepared that includes current IR site descriptions, a history of community relations activities, and a list of contacts for local officials and other interested parties.

<u>Information Repository and Administrative Record</u> – Before a remedial investigation can begin, the Navy must establish an information repository at or near the site. According to Section 117(d) of SARA, each item developed, received, published, or made available to the

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public must be accessible in the information repository. In addition, the repository must include information describing the technical assistance grants application process. The Navy must inform all interested parties of the establishment and location of the information repository.

SARA also requires the Navy to establish an administrative record for the selection of a response action at or near the site. At a minimum, the administrative record must include documents the Navy utilized when selecting a response action. The Navy must also publish a notice of availability of the administrative record in a local newspaper of general circulation.

<u>Technical Assistance Grant Program</u> - The Navy has a duty to inform the community of the availability of technical assistance grants prior to the remedial investigation. The technical assistance grant program provides funds for qualified citizens' groups to retain independent technical advisors to assist them in understanding and commenting on technical decisions related to Superfund clean up actions.

Remedial Investigation/Feasibility Study and Program Plan Notification - SARA Section 117 (a) and (d) requires EPA to notify the public of the Remedial Investigation/Feasibility Study (RI/FS) Report and the Proposed Plan. The definitions for remedial investigation, feasibility study and Proposed Plan are located in the Glossary of this Community Relations Plan. The public notice must identify the Navy remedy favored, the other alternatives examined, and the locations of the administrative record and information repository.

<u>Public Comment Period and Public Meeting</u> – "A reasonable opportunity for submission of written and oral comments and an opportunity for a public meeting at or near the facility" is required to be held by the Navy according to SARA Section 117 (a)(2). The NCP requires that the Navy provide at least 30 calendar days for the submission of written and oral comments on the Proposed Plan and the supporting analysis and information located in the information repository. Additionally, the NCP states that the Navy must hold the public meeting during the comment period and discuss the Proposed Plan, supporting analysis, and information at the meeting. A transcript of the public meeting minutes must be made available to the public and included in the administrative record. The Navy should also place the transcript in the information repository.

Responsiveness Summary – At the end of the comment period, SARA Sections 113 and 117(b) and NCP Section 300.430(f)(3)(i)(F) require that the Navy prepare a response to significant comments, criticisms, and new data submitted either in written or oral form during the public comment period. This response document must accompany the final remediation action plan or other decision document.

<u>Public Notice</u> – When the final remedial action plan is chosen, SARA Section 117(b) and (d) require the Navy to inform the community through a public notice in a major local newspaper of general circulation. The Navy must insure the final plan is available for public inspection and copying at or near the site before the remedial action begins.

<u>Review and Revision of the CRP</u> – The Navy must review the CRP before remedial design begins and, if necessary, revise the CRP to account for the needs and concerns of the community during the remedial design and remedial action that are not currently reflected in the CRP. The Navy may conduct community interviews or other activities to understand these concerns.

Fact Sheet and Opportunity for a Public Briefing on the Final Engineering Design – As required by NCP Section 300.435(c)(3), the Navy should issue a fact sheet and, as appropriate, provide a public briefing prior to the start of the remedial design. The meeting should supply the community with the information about construction schedules, traffic pattern changes, locations of monitors, and the manner in which information will be provided throughout the remedial action.

Source: *EPA Community Relations in Superfund: A Handbook*. Prepared by the U SEPA, Office of Emergency and Remedial Response, Washington, DC. EPA/540/R-92/009. January 1992.

# 1.3 Authority and Implementation Responsibility

The Department of the Navy is the federal agency charged with ensuring compliance with all applicable Federal, State, Tribal and local environmental requirements. The Installation Restoration Program at Naval Station Norfolk is under the authority of the Commanding Officer of Naval Station Norfolk, Virginia and with the support of Naval Facilities Engineering Command, has the overall responsibility for administering this Community Relations Plan.

Appendix E "Program Points of Contact" lists the names, physical addresses, and telephone numbers of individuals who can respond to public inquiries or provide relevant information to the public.

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# **Installation Restoration Program**

# 2.1 Facility Description

NSN is the largest naval base in the world encompassing 4,631 acres of land in the northwest portion of the City of Norfolk, Virginia as shown in Figure 2-1. NSN includes approximately 4,000 buildings, 20 piers, and an airfield. The western portion of NSN is a developed waterfront area containing the piers and facilities for loading, unloading, and servicing naval vessels. Land use in the surrounding area is commercial, industrial, and residential. The waterfront area south of the NSN provides shipping facilities and a network of rail lines for several large industries.

NSN began operations in 1917, when the U.S. Navy acquired 474 acres of land to develop a naval base to support World War I activities. Bulkheads were built along the coast to extend available land and after extensive dredge and fill operations, the total land under Navy control was 792 acres.

An additional 143 acres of land were acquired in 1918 and officially commissioned for the Naval Air Station (NAS). During the period from 1936 through 1940, improvements to the piers and expansion of supply/material handling facilities were also completed.

During World War II major construction projects were completed, including a power plant, numerous runways and hangars, a tank farm, and several barracks/housing complexes. During this time, the area of NSN expanded to over 2,100 acres. After World War II, NSN continued to acquire land through various types of land transfers and dredge and fill operations conducted in areas of Mason Creek, the Bousch Creek Basins, and Willoughby Bay.

During its history, NSN has expanded to become the world's largest naval installation, with 76 ships home-ported in Norfolk. The Base currently has 19 piers handling approximately 3,100 ship movements annually. NSN operates in various capacities to provide support to vessels, aircraft, and other activities. NSN houses many tenants, each performing different operations involving the servicing and maintenance of vessels and aircraft.

The service and maintenance of ships includes utilities hook-up, on-board maintenance, and coordination of ship movements in the harbor. Additional functions include loading, unloading, and handling of fuels and oils used aboard the vessels. Ship and aircraft repair operations consist of paint stripping, patching, parts cleaning, repainting, engine overhauls, and sandblasting.

The mission of NSN is to provide fleet support and readiness for the U.S. Atlantic Fleet.

# 2.2 Physical Characteristics

The major physiographic features of NSN and surrounding area are described in the following subsections.

#### 2.2.1 Climate

The Hampton Roads Area has a maritime climate characterized by long temperate summers and mild winters. The average annual temperature is 60.7 °F. July is the warmest month, with temperatures averaging 78.7 °F, while January is the coolest, with temperatures averaging 43.1 °F. Precipitation averages 43 inches annually and is evenly distributed throughout the year. A slight increase in precipitation occurs from June to August due to the prevalence of convective thunderstorms. The average annual snowfall is 8.8 inches. Winds are generally in an easterly direction and of moderate speed, ranging from 6 to 8 knots.

## 2.2.2 Topography

The topography of NSN is nearly level. Surface elevations at the base range from sea level to about 15 feet above mean sea level (msl) in the central portion of the base.

#### **2.2.3** Soils

Soils at NSN generally consist of fine sands and silts with a thickness of 20 to 40 feet having low to moderate permeability. Relatively impermeable sediments composed of silt, clay, and sandy clay typically underlie this upper layer of soils. Together, these strata have a combined thickness of approximately 60 feet. The average permeability of soils in Norfolk County is less than 2.5 inches per hour.

The soils at NSN are a complicated distribution of naturally occurring material and dredge-fill material. The native soils are composed of unconsolidated fine sands and silts of low to moderate permeability and are generally underlain by relatively impermeable sediments consisting of silt, clay, and sandy clay. The fill material is primarily composed of heterogeneous sediments removed during dredging operations. The composition of the dredge-fill sediments varies from site to site, but it is generally composed of sand, silt, and gravel. Some concrete, stone, and miscellaneous debris was also used as fill material.

#### 2.2.4 Surface Water Resources

Four major surface water features surround the greater Norfolk area including the James and Elizabeth Rivers, Willoughby Bay, and Chesapeake Bay, all of which are tidal. The majority of surface water on the base flows either to Mason Creek or to the remnants of Bousch Creek. The northernmost channel of Mason Creek traverses the base and empties into Willoughby Bay via a subgrade aqueduct. The main channel of Bousch Creek was filled in and replaced by a network of drainage ditches during the development of the base. These narrow drainage channels are interspersed throughout the central part of the base. Both Mason Creek and these drainage ditches are tidal throughout the base. Both creeks discharge to Willoughby Bay and ultimately, to the Chesapeake Bay. Some surface water from the base discharges directly into the Elizabeth River.

## 2.2.5 Geology and Hydrogeology

NSN is located in the outer Atlantic Coastal Plain Physiographic Province, which is characterized by low elevations and gently sloping relief. The base is underlain by more than 2,000 feet of gently dipping sandy sediments. The uppermost geologic unit is the Columbia Group, which is approximately 60 feet thick. The upper 20 to 40 feet consist of

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unconsolidated fine sands and silts. These sediments possess low to moderate permeabilities and comprise the unconfined Columbia aquifer. The lower 20 to 40 feet consist of relatively impermeable silt, clay, and sandy clay.

The Chesapeake Group underlies the Columbia Group. The uppermost unit in the Chesapeake Group is the Yorktown Formation. It is capped by the Yorktown confining unit that separates the Columbia aquifer from underlying Yorktown aquifer. The Yorktown formation is approximately 90 to 100 feet thick in the vicinity of NSN and composed of marine silt and clay and moderately consolidated coarse sand and gravel with abundant shell fragments. The Chesapeake Group is composed of several additional deeper aquifers and confining units.

Two significant shallow aquifer systems in the area are the Columbia aquifer located in the upper 20 to 40 feet of the Columbia Group, and the underlying Yorktown Aquifer. The Columbia aquifer includes the water-table aquifer, is reportedly thin, and consists of discontinuous heterogeneous sand and shell lenses. The water table depth is usually less than 8 feet. The Yorktown Aquifer is semi-confined beneath a clay layer in the upper Yorktown Formation. Water-bearing zones in the Yorktown Aquifer consist of fine to coarse sand, gravel, and shells.

# 2.3 Previous Investigations and Remedial Actions

## 2.3.1 National Priorities List (NPL)

NSN was proposed for inclusion on the National Priorities List (NPL) in the *Federal Register*, Volume 16, Number 117, on June 17, 1996 and was added to the NPL on April 1, 1997. The NPL, which was established by the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA), is the EPA's list of waste sites throughout the nation with the highest priorities for clean up. The decision to place a particular site on the list is determined on the basis of potential for risk to human health and the environment. As of December 1, 2000, there were 1,231 nation-wide sites listed on the NPL, of which 160 were federal facilities such as NSN.

CERCLA is often referred to as "Superfund" because it established a fund for cleaning up abandoned or uncontrolled hazardous waste sites. However, cleanup activities on Department of Defense facilities are funded through the Defense Environmental Restoration Account, which is appropriated annually by the U.S. Congress. For cleanup activities on the NSN property, the Navy is designated lead authority pursuant to the requirements imposed and defined in the CERCLA, 42 U.S.C. §§9600, 9604, 10 U.S.C. §2701 et seq., and Executive Order 12580 (23 Jan 1987). Each year, available funding is directed to the multiple Navy facilities, or activities, based on a previously conducted Relative Risk Ranking (RRR) system. The RRR system provides the Navy a basis for determining which sites warrant priority action and is used to establish cleanup goals for the Department of the Navy.

To be concise, the activities considered to be the most contaminated and/or presenting the highest potential for risks to human health or the environment are given greater funding. Typically an activity on the NPL will receive priority funding. Although the responsibility for the funding and carrying out the environmental restoration at NSN lies with the Navy, the NPL gives the EPA a specific role in the oversight of these actions.

Team partnering was introduced to NSN in October 1996, to streamline the cleanup of former disposal sites by using consensus-based site management strategies during the CERCLA process. The partnering team (the Team) consists of representatives from Atlantic Division, Naval Facilities Engineering Command, Commander Navy-Region Mid- Atlantic (CNRMA), EPA Region III, Virginia Department of Environmental Quality (VDEQ) and Navy contractors. The Team has streamlined the site investigation and remediation process to reduce costs and expedite cleanup and closure at IRP sites.

#### 2.3.2 CERCLA Process

The Navy Assessment and Control of Installation Pollutants (NACIP) Program was changed in 1986 to reflect the requirements of the CERCLA process as amended by SARA. This revised program for the Navy is referred to as the Installation Restoration Program (IRP).

The CERCLA process includes a series of activities, several of which are designed to involve the public in the decision-making process. The typical sequence of activities is detailed below.

- 1. Preliminary Assessment/ Site Investigation (PA/SI) The IRP begins site studies with a PA/SI to distinguish between sites that pose little or no threat to human health or the environment and sites that may pose a threat and require further investigation. This stage involves a review of historical documents and a visual site inspection. If the PA results in a recommendation for further investigation, an SI is performed. During the SI, media samples (such as water and soil) are collected to confirm or deny the presence of potentially hazardous substances.
- 2. Remedial Investigation/ Feasibility Study (RI/FS) Based on the results of the PA/SI, an RI may be needed at a site. An RI is designed to learn more about the site contamination and determine if any known contamination is migrating from the site. During this phase, samples are usually collected from the soil, groundwater, surface water (such as creeks or lakes), and sediments. The resulting data provides information about the extent of possible contamination and rate of migration, if applicable.
- 3. An FS may be conducted concurrently with the RI The data collected in the RI influence the development of remedial (i.e. cleanup) alternatives able to meet the environmental standards, considering factors such as the degree of contamination and potential human health and environmental risks. A variety of remedial methods are considered in the FS, including the "No Action" alternative. Next, a Proposed Remedial Action Plan (PRAP) is presented, outlining several feasible or likely alternatives and recommending the preferred remedial method.
- 4. Proposed Remedial Action Plan (PRAP) The public has an opportunity to comment on the PRAP during an announced formal public comment period. Site information is compiled in an Administrative Record and placed in the general IRP Information Repositories established at local libraries for public review. The public comments are reviewed and the responses are recorded in a document called a Responsiveness Summary.
- 5. **Record of Decision (ROD)** At the end of the public comment period, an appropriate remedial alternative is chosen to protect human health and the environment. All parties directly involved in the restoration program (Navy, EPA, and VDEQ) must agree on the

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- selected alternative. The ROD document is issued that explains the selected remedial action and includes the Responsiveness Summary.
- 6. **Remedial Design/Remedial Action (RD/RA)** The final stage in the process is the Remedial Design/Remedial Action (RD/RA). The RD phase is where the technical specifications for cleanup remedies and technologies are designed. The RA is the actual construction or implementation phase of the cleanup process.

Additionally, the following activities may occur at any time during the CERCLA process:

- Interim Actions are taken to reduce any immediate risks to human health and the
  environment during the course of field investigations or until a final remedial action is
  determined. Interim actions can vary from removal actions to institutional controls, such
  as controlling site access or establishing land use instructions to control activities on or
  near contaminated sites.
- Removal Actions can function as either interim or long-term measures of addressing potential releases of contaminants and reducing human exposure.
- An Engineering Evaluation/Cost Analysis (EE/CA) is completed for non-time-critical removal actions and is similar to a fast-track, limited-scope RI/FS. It addresses human health exposure risks, compares removal alternatives, and provides a mechanism for regulatory and public review.
- A No Further Response Action Planned (NFRAP) decision document is developed after
  a field investigation finds that the levels of contaminants at a particular site do not pose
  a threat to human health and the environment. The NFRAP provides a means for
  regulatory agencies to review the site investigation and risk assessment and for the
  public to comment on the no-action decision.
- A Site Close-Out can equate to NFA and can occur during any stage of the IR Program
  except design, depending on the particular site and its characteristics. Site close-outs are
  initiated when the Navy/Marine Corps determines the NFA is appropriate at a site.
  (Source: "Navy/Marine Corps Installation Restoration Manual" by NAVFACENGCOM).

## 2.3.3 Previous Investigations

Previous basewide investigations completed through the IRP include the Initial Assessment Study (IAS) completed by Environmental Science & Engineering, Inc. in February 1983; the IRP Remedial Investigation—Interim Report (IRPRI) completed by Malcom Pirnie in March 1988; a RCRA Facility Assessment (RFA) completed by A. T. Kearney in March 1992; an Aerial Photographic Site Analysis completed by the EPA in September 1994; a Phase I Relative Risk Ranking System Data Collection Sampling and Analysis Report (RRR—Phase I) completed by Baker Environmental, Inc. in January 1996; a Relative Risk Ranking System Data Collection Sampling and Analysis Report Phase II (RRR—Phase II) completed by Baker Environmental, Inc. in December 1996; and the Soil Background Investigation Report completed by CH2M HILL in September 2000.

#### 2.3.4 Site Classification

#### **Installation Restoration Program Sites**

The purpose of the 1983 IAS was to identify and assess sites posing a potential threat to human health and/or the environment due to contamination from past hazardous materials handling and operations. Eighteen potentially contaminated sites were identified based on information obtained from historical records, photographs, site inspections, and personnel interviews. Several of the IAS sites also have separate designations under the RFA. The 18 IAS sites and RFA designations are:

- Site 1—Camp Allen Landfill
- Site 2—Naval Magazine (NM) Area Slag Pile
- Site 3—Q Area Drum Storage Yard

| _ | Site 4 - Transform | nor Storago Arga | P.71 | RFA M-5  |
|---|--------------------|------------------|------|----------|
| • | Site 4 — Transfori | ner Storage Area | r-/1 | C-IM ATA |

- Site 5—Pesticide Disposal Site
- Site 6—CD Landfill

| • | Site 7 – Inert Chemical Landfill | RFA L-3  |
|---|----------------------------------|----------|
| • | Site 8 – Asbestos Landfill       | RFA L-4  |
| • | Site 9—Q-Area Landfill           | RFA L-5  |
| • | Site 10 – Apollo Disposal Site   | RFA M-23 |

Site 11 — Repair Shop Drains

Site 12 – Alleged Mercury Disposal Site
 RFA M-35

• Site 13 – Past Wastewater Outfalls RFA TP-10/M-45

Site 14—Oil Spill-Piers 4, 5, and 7
 RFA M-24

Site 15—Oil Spill-Piers 20, 21, and 22

Site 16 — Fire, Building X-136

Site 17 – Fire, Building SDA-215
 RFA C-25/AOC E

Site 18 – Former NM Waste Storage RFA M-26

Each of the 18 sites was evaluated for the past history of potential releases, potential migration pathways, and pollutant receptors. Sampling and analysis activities were not performed as part of the IAS. The IAS concluded that 6 of the 18 sites posed sufficient threats to human health or the environment to warrant further evaluation in a confirmation study (CS).

Confirmation Studies were performed for these six (Sites 1 through 6) to confirm or refute the existence of the suspected contamination identified during the IAS. This effort for five of the six sites was documented in the 1988 IRPRI Report. An independent CS was performed by the Navy on Site 6-CD Landfill. The objectives of the Confirmation Studies were to determine the extent of contamination, develop and evaluate economically feasible remedial alternatives, and recommend a remedial action.

Since the IAS, the Navy has identified five sites (Sites 19 through 23) through historical information to be added to the IRP:

| • | Site 19 – Buildings V60/V90              | <b>RFA M-34</b> |
|---|--|-----------------|
| • | Site 20 – LP-20 Site                     |                 |
| • | Site 21 – Building W-316                 | RFA M-9/M-10    |
| • | Site 22 - Camp Allen Salvage Yard (CASY) | RFA C-14        |
| • | Site 23-Building LP-20 Plating Shop      | RFA M-29        |

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Close-out reports documenting the NFA determination for eight of the IRP Sites (IR Sites 7, 8, 9, 10, 12, 16, 17, and 18) were prepared and approved by the NSN Partnering Team as part of a "Consensus Agreement" for reference in the Federal Facility Agreement (FFA). In fall 2000, the NSN Partnering Team revisited these sites to evaluate if the NFA determination was based on unrestricted use. For IR Sites 7, 8, 10, 12, 16, 17, and 18, soil constituent concentrations were initially compared only to industrial risk-based concentrations (RBCs). A reevaluation of the sites was performed that compared soil contaminant levels to residential RBCs. The results recommended four of the sites (7, 8, 12, and 17) for no further action and a Close-Out Report was prepared and signed by the Tier I Partnering Team in March 2001. Site 9 (Q-Area Landfill), which contains Solid Waste Management Unit (SWMU) 14 within its boundary, was recommended for a full RI/FS. Sites 10, 16, and 18 were recommended for additional investigations and the fieldwork was completed in June 2001. As a result of the investigations, Close-Out reports for Sites 10 and 16 were completed in January 2002 and May 2002, respectively. Further investigations and an expanded SI report are scheduled for Site 18 in winter 2002 and spring 2003.

IRP Sites 13, 14, and 15 were recommended for no further action under CERCLA in the FFA as these sites are being addressed under the jurisdiction of other environmental programs (underground storage tank or Virginia Pollutant Discharge Elimination System (VPDES)).

#### **Solid Waste Management Units**

In March 1992, a RFA was completed for NSN. This study was a basewide inventory of existing SWMUs and other Areas of Concern (AOCs). A total of 274 SWMUs and 10 AOCs were tentatively identified in this study. The September 1994 EPA Photographic Interpretation Center (EPIC) study of aerial photography identified 37 potential Waste Disposal Areas (WDAs). Of the sites identified by the RFA and EPIC studies, 148 were identified as having been potentially impacted. The RRR—Phase I report provided sampling results for 45 of the 148 identified sites. Of the sites sampled as part of the RRR—Phase I report, the Navy identified 25 for additional evaluation and possible investigation. These 25 sites were identified as SWMUs in the FY1996 SMP. The following list of these SWMUs includes the site's corresponding RFA/EPIC study identification:

| • | SWMU 1—SP-2B Accumulation Area SWMU 2—Building Z-309 Ash Hopper Storage Area SWMU 3—Building Z-309 Oil/Lubricant Storage Area SWMU 4—PWC Sandblast Area  | RFA C-83<br>RFA M-13/M-14<br>RFA AOC B<br>RFA M-19/M-20; EPIC  |
|---|--|--|
| • | SWMU 5 – LF-61 Waste Holding Tank<br>SWMU 6 – Building V-28 Waste Pit<br>SWMU 7 – LF-18 Aircraft Ramp  | WDA-1<br>RFA M-36<br>RFA M-31<br>EPIC WDA-3  |
| • | SWMU 8—Firefighting Training School SWMU 9—LP-200/MAC Terminal SWMU 10—LP-200/MAC Terminal/East SWMU 11—Old Weapons Station Entrance SWMU 12—Disposal Area Near NM-37 SWMU 13—Disposal Area PWC Operations, Near NM-71 | EPIC WDA-20<br>EPIC WDA- 28/29<br>EPIC WDA- 31/32/35<br>EPIC WDA 33/34<br>EPIC WDA-36<br>EPIC WDA-37 |

| • | SWMU 14 – Q-50 Satellite Accumulation Area               | RFA C-17          |
|---|--|-------------------|
| • | SWMU 15 – W-130 Accumulation Area                        | RFA C-27          |
| • | SWMU 16 – NM-37 Accumulation Area                        | RFA C-54          |
| • | SWMU 26—Old Mounds Northeast of NM-140/141               | EPIC WDA-21       |
| • | SWMU 27 – Mason Creek Embankment                         | EPIC WDA-30       |
| • | SWMU 28 – Probable Solid Waste Disposal South of CEP 201 | EPIC WDA-11       |
| • | SWMU 29 – Solid Waste Disposal Area/CD-3/CD-4            | EPIC WDA-12       |
| • | SWMU 30—Sludge Fill Disposal Area/                       |                   |
|   | Marshy Area South of Runway                              | EPIC WDA-15/16/17 |
| • | SWMU 32—Solid Waste Disposal Area CEP-160                | EPIC WDA-5        |
|   | Embankment   |                   |
| • | SWMU 33 – Debris Piled at Seawall/Corner of Sustain Pier | EPIC WDA-6        |
| • | SWMU 34 – Solid Waste Disposal Area CEP-200              | EPIC WDA-7        |
| • | SWMU 35 – Solid Waste Disposal Area CEP-196/             | EPIC WDA-8        |
|   | Resolute Embankment                                      |                   |

To provide additional site data, a Phase II RRR sampling event was conducted in September 1996 with the results documented in the Relative Risk Ranking System Data Collection Sampling and Analysis Report, Phase II, Baker Environmental, dated December 9, 1996. During FFA negotiations conducted in 1997 and 1998, the Navy/EPA project management team, in consultation with the Naval Base Partnering Team, identified several of the 148 sites to be included as SWMUs in the FY1997 Site Management Plan. These SWMUs (and corresponding RFA/EPIC study identification numbers) are:

| • | SWMU 24 – Building LF-53 Trenches                 | RFA M-39          |
|---|---|-------------------|
| • | SWMU 36 – Stormwater Drainage System              | RFA M-44          |
| • | SWMU 37 – Q-82/78 Former PWC Parking              | EPIC WDA-2        |
| • | SWMU 38—CD Area behind the Compost Yard           | EPIC WDA-13       |
| • | SWMU 39—Open Dump/Boundary of Camp Allen Landfill | EPIC WDA-18/19    |
| • | SWMU 40 – MCA-603 Pits                            | EPIC WDA-22       |
| • | SWMU 41 – Disposal Area, CA-99 Golf Course        | EPIC WDA-23       |
| • | SWMU 42—CEP 201 Area                              | <b>EPIC WDA-9</b> |
|   |   |                   |

Based upon the results of the two RRR studies, available historical operating data, and visual site inspections, the project management team recommended 10 SWMUs (SWMUs 5, 7, 11, 13, 15, 24, 26, 27, 29, and 30) for no further action under CERCLA in the FFA. Any concentrations of constituents in a media in an area that exceed residential RBC values (but not industrial) will require institutional controls that will be documented in accordance with the CERCLA process.

Ongoing remediation is being conducted at SWMU 37, the Q-82/78 Former PWC Parking Area, in accordance with the Virginia Underground Storage Tank (UST) regulations. The VDEQ is providing oversight of the site remediation. Therefore, the project management team reviewed information pertaining to the Site Characterization and Corrective Action Plan and has determined that no further action under CERCLA is required.

The NSN stormwater drainage system (SWMU 36, RFA M-44) is currently undergoing a \$10-million rehabilitation project. The inspection and assessment of the stormwater drainage

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system has been completed and the rehabilitation (repair/replacement) is ongoing. Therefore, the project management team determined that no further action under CERCLA is required.

A CI was conducted at SWMUs 1, 4, 6, and 8 in 1996. The CI results were documented in the Draft Report for the Solid Waste Management Unit Confirmatory Investigation Report, CH2M HILL, dated November 18, 1996. The investigation results identified lead contamination in the soil at SWMU 1 and a removal action was conducted in October 1997. As a result of the removal, the project management team determined no further action under CERCLA is required. The CI results also indicated that additional characterization is still needed at SWMUs 4, 6, and 8. Additional investigations were completed at SWMU 8 in the summer of 1999 and as a result the site was closed-out in the spring of 2001. Additional investigations were completed at SWMU 6 in the summer of 2002 and as a result SWMU 6 was closed-out in the winter of 2002. SWMU 4 was moved from the CERCLA program to RCRA in winter of 2003 because the site remains active.

A confirmatory Site Investigation was initiated in summer 1998 for SWMUs 9, 10, 12, 14, 16, 28, 32, 33, 34, 35, 38, 40, 41, and 42. The SI's objectives were to determine the extent of contamination at each SWMU, to develop and evaluate economically feasible remedial alternatives for remedial action at contaminated SWMUs, and to close out qualified sites.

A supplemental investigation was conducted in fall 2000 for SWMUs 12, 14, 16, 38, and 39. The study's objective was to further characterize selected SWMUs. As a result of this investigation SWMUs 38 and 39 were closed-out.

#### No Further Action Sites

The remaining 148 sites previously identified were individually evaluated during the No Further Action (NFA) negotiations between the Navy and the EPA. These sites were not previously discussed in the SMP. The project management team determined that no further action is required for these sites and the following site information is the basis of the NFA determination.

The project management team conducted site visits and reviewed existing documentation and operational procedures, and determined no further action under CERCLA is warranted at the following sites:

| • | RFA C-4:     | Building CA-483 (A) Satellite Accumulation Area |
|---|--------------|---|
| • | RFA C-5:     | Building CA-483 (B) Satellite Accumulation Area |
| • | RFA C-6:     | Building CA-483 (C) Satellite Accumulation Area |
| • | RFA C-7:     | Building CA-483 (D) Satellite Accumulation Area |
| • | RFA C-18:    | Building Z-309 Satellite Accumulation Area      |
| • | RFA C-26:    | Building CA-501 Satellite Accumulation Area     |
| • | RFA C-61:    | Building LP-20 (A) Satellite Accumulation Area  |
| • | RFA C-79:    | LP Fuel Farm Satellite Accumulation Area        |
| • | RFA M-18:    | Sanitary Sewers                                 |
| • | RFA M-22:    | Sewage Waste Oil Barges                         |
| • | RFA M-46:    | P-1 Pond  |
| • | RFA R-3:     | LF-68 Former Hazardous Waste Storage Area       |
| • | EPIC WDA-14: | Building U-40                                   |

EPIC WDA-24: Building LP-3
EPIC WDA-25: Building SP-367
EPIC WDA-26: Building SP-86

The project management team evaluated sampling data from the two RRR reports (Baker Environmental, Inc., January 1996 and December 1996), reviewed historical operating data, and conducted site field visits. Based on this analysis, the project management team recommended that no further action is required under CERCLA for the following sites:

RFA C-9: Building W-7 (Pier 7) Accumulation Area **RFA C-27 Building W-130 Satellite Accumulation Area** RFA C-33 **Building V-88 Satellite Accumulation Area** RFA C-36: Building LF-53 Satellite Accumulation Area RFA C-71: Building SP-10 Satellite Accumulation Area RFA C-81: Building LF-59 Satellite Accumulation Area RFA C-82: Building LF-60 Satellite Accumulation Area RFA M-36: Building LF-61 Waste Tank Area (SWMU 5) Building LF-53 Trenches (SWMU 24) RFA M-39: EPIC WDA-3 Building LF-18 Aircraft Ramp (SWMU 7) EPIC WDA-4: **Building V-82 Area** EPIC WDA-12 Building CD-2/CD-3 Marshy Area south of runway (SWMU 30) EPIC WDA-15/16/17: Northeast of Building NH-140/141 (SWMU 26) EPIC WDA-21: EPIC WDA-27: **Building SP-85 Area** Mason Creek Embankment (SWMU 27) EPIC WDA-30: NM-43 Old Weapons Station Entrance (SWMU 11) EPIC WDA-33/34: EPIC WDA-37: Building NM-71

The satellite accumulation areas (SAAs) are container storage areas used to manage various types of wastes generated from operations in the building. The SAAs are in areas designated for industrial land use; therefore, the project management team compared available analytical data to industrial screening levels. No organic compounds were detected at levels exceeding industrial Risk-Based Concentration (RBC) values at any of the SAA locations. Areas that exceed residential RBC values will require institutional controls that will be documented in accordance with the CERCLA process.

Thirty-eight of the sites are oil/water separators (O/WSs), pretreatment devices used to manage oily wastewater from various activities. No releases have been specifically identified for these units.

The following 10 O/WSs are connected with the stormwater system and the documentation of integrity and functionality inspections of the units is provided. This documentation is on file with EPA Region III. The project management team recommended no further action under CERCLA for these O/WSs.

RFA O-2: A-81 Building (integrity inspection)
 RFA O-4: A-Area (integrity inspection)
 RFA O-11: LF-60 Building (integrity inspection)

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| • | RFA O-31: | LP-167 Area 1       | (cleaned/inspected per BRAC action) |
|---|-----------|---------------------|-------------------------------------|
| • | RFA O-34: | LP-167 Area 4       | (cleaned/inspected per BRAC action) |
| • | RFA O-35: | LP-167 Area 5       | (cleaned/inspected per BRAC action) |
| • | RFA O-46: | SP-313              | (integrity inspection)              |
| • | RFA O-50: | V-15 Building       | (cleaned/inspected per BRAC action) |
| • | RFA O-60: | Firefighting School | (integrity inspection)              |
| • | RFA W-4:  | Q-50                | (integrity inspection)              |

NSN has implemented a program to inspect and monitor sources discharging to the Hampton Roads Sanitation District (HRSD) under the NSN Industrial Wastewater Management Plan (IWMP). The following 14 O/WSs are managed under the IWMP program. Relevant documentation is on file with EPA Region III. Therefore, the project management team has recommended no further action under CERCLA for these O/WSs.

| • | RFA O-1:  | A-80 Building    |
|---|-----------|------------------|
| • | RFA O-3:  | A-127 Building   |
| • | RFA O-7:  | CEP-188 Building |
| • | RFA O-10: | LF-59 Building   |
| • | RFA O-23: | LP-20 Building   |
| • | RFA O-32: | LP-167 Area 2    |
| • | RFA O-33: | LP-167 Area 3    |
| • | RFA O-36: | LP-167 Area 6    |
| • | RFA O-43: | SP-38 Building   |
| • | RFA O-45: | SP-296 Hanger    |
| • | RFA O-55: | V-49 S Area 5    |
| • | RFA O-56: | V-49 W Area 6    |
| • | RFA O-59: | W-6 Building     |
| • | RFA T-13: | W-388            |
|   |           |                  |

Demolition is planned or has been completed for 10 O/WSs in NSN's effort to eliminate excess structures to reduce infrastructure. Documentation for the O/WS demolition projects is on file with EPA Region III. Therefore, the project management team has recommended no further action under CERCLA for these O/WSs.

| • | RFA O-8:  | LF-38 Building      | (demolition planned)         |
|---|-----------|---------------------|------------------------------|
| • | RFA O-24: | LP-22 Building      | (demolition complete – FY98) |
| • | RFA O-27: | LP-48 Building      | (demolition complete – FY98) |
| • | RFA O-30: | LP-78 Building      | (demolition complete – FY97) |
| • | RFA O-37: | LP-176 Building     | (demolition complete – FY98) |
| • | RFA O-57: | V-146 Building      | (demolition complete – FY97) |
| • | RFA O-61: | Firefighting School | (demolition complete – FY92) |
| • | RFA O-62: | Firefighting School | (demolition complete – FY92) |
| • | RFA T-31: | MCE-57-1            | (demolition complete – FY97) |
| • | RFA TP-6: | FFS Wastewater Pit  | (demolition complete – FY99) |

Four O/WSs are currently inactive due to BRAC closure of NSN tenants. Cleaning of these devices has been performed as part of the facility closure process and verified with NSN

personnel. Relevant documentation is on file with EPA Region III. Therefore, the project management team has recommended no further action under CERCLA for these O/WSs.

| • | RFA O-9:  | LF-53 Building |
|---|-----------|----------------|
| • | RFA O-25: | LP-32 Building |
| • | RFA O-51: | V-27 Area 1    |
| • | RFA O-52: | V-28 Area 2    |

The following 34 underground storage tanks (USTs)/aboveground storage tanks (ASTs) have either been removed and certified as closed by the Commonwealth of Virginia, or are active tanks regulated by the VDEQ. Records of removal and other pertinent information are on file with the EPA Region III. The project management team recommended no further action at these sites.

| • | RFA T-3:               | Wastewater Tank 3 Building CEP-200  | (VDEQ regulated) |
|---|------------------------|-------------------------------------|------------------|
| • | RFA T-10:              | W-7 Building                        | (VDEQ regulated) |
| • | RFA T-10.              | W-388 Building high flashpoint tank | (VDEQ regulated) |
| • | RFA T-12.<br>RFA T-28: | 0 0 1                               | (VDEQ regulated) |
| • | RFA T-29:              | NH-94-1W Building                   | , ,              |
| • |                        | NH-94-2W Building                   | (VDEQ regulated) |
| • | RFA T-14:              | A-81 Building                       | (removed)        |
| • | RFA T-15:              | A-80 Building Tank No. 1            | (removed)        |
| • | RFA T-16:              | A-80 Building Tank No. 2            | (removed)        |
| • | RFA T-17:              | Fire Fighting School                | (removed)        |
| • | RFA T-20:              | CEP-188 Building                    | (removed)        |
| • | RFA T-21:              | V-49 Building                       | (removed)        |
| • | RFA T-22:              | U-132 calibration fluid             | (removed)        |
| • | RFA T-23:              | U-132 varsol                        | (removed)        |
| • | RFA T-24:              | U-132 waste oil                     | (removed)        |
| • | RFA T-26:              | NH-34 Building                      | (removed)        |
| • | RFA T-27:              | NH-35 Building                      | (removed)        |
| • | RFA T-30:              | MCE-225-4 Building                  | (removed)        |
| • | RFA T-32:              | W-6-1                               | (removed)        |
| • | RFA T-33:              | W-6-2                               | (removed)        |
| • | RFA T-34:              | W-6-3                               | (removed)        |
| • | RFA T-35:              | W-6-4                               | (removed)        |
| • | RFA T-36:              | W-196 Building                      | (removed)        |
| • | RFA T-37:              | LAFB Building                       | (removed)        |
| • | RFA T-38:              | NM-59 Building                      | (removed)        |
| • | RFA AOC C:             | Building V-93-1                     | (removed)        |
| • | RFA AOC C:             | Building V-93-2                     | (removed)        |
| • | RFA AOC C:             | Building V-93-3                     | (removed)        |
| • | RFA AOC C:             | Building V-112-1                    | (removed)        |
| • | RFA AOC C:             | Building V-112-2                    | (removed)        |
| • | RFA AOC C:             | Building V-112-3                    | (removed)        |
| • | RFA AOC C:             | Building NM-71-A                    | (removed)        |
| • | RFA AOC C:             | Building NM-71-B                    | (removed)        |
|   |                        |                                     |                  |

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RFA AOC C: Building U-117 (removed)
 RFA AOC C: Building CA-501-1 (removed)

#### **FFA Site Screening Areas**

Site Screening Areas (SSAs) are areas that either pose or may potentially pose a threat to public health, welfare, and the environment. SSAs may expand or contract during the site investigation as information becomes available indicating the extent of contamination and area needing to be studied. In the NSN FFA, four SSAs are identified:

| • | SSA 1 | Q-72 Sandblast Area  | (SWMU 4; RFA M-19/M-20; EPIC WDA-1)         |
|---|-------|----------------------|---|
| • | SSA 2 | V-28 Waste Pit       | (SWMU 6; RFA M-31)                          |
| • | SSA 3 | Fire Fighting School | (SWMU 8; EPIC WDA-20),                      |
| • | SSA 4 | NM-37 Area           | (SWMU 12; EPIC WDA-36); (SWMU 16; RFA C-54) |

Site investigations were completed during 1998 or 1999 at each SSA. The investigations at each area detected levels of site-related constituents above RBCs. A background investigation was completed to assess if the levels also exceed background levels. Based on this information either no further action or institutional controls will be recommended for each of these sites. To date, SSA 3 has been recommended for NFA and closeout reports have been generated. SSA 2 (V-28 Waste Pit) has also been recommended for NFA and a closeout report will be completed in winter 2002. Additionally, SSA 1 (Q-72 Sandblast Area) is currently an active site, and SSA 4 was further investigated in November 2002.

#### **FFA Areas of Concern**

The FFA signed by EPA on February 18, 1999 listed eight AOCs as sites under evaluation to determine if the sites should proceed in the screening process and be investigated as SSAs, or whether the information under review supports a no further action determination. The documentation and sampling of each of these areas was discussed at the Tier I Partnering meeting on March 16, 1999. Based on the documentation and discussions, the Navy in a letter to EPA dated May 3, 1999, proposed to categorize the as follows:

Proceed to the SSP as SSAs for the following AOCs:

| AOC 2 | MAC Area                        | (SWMU 9; EPIC WDA-28/29)<br>(SWMU 10; EPIC WDA-31/32/35) |
|-------|---------------------------------|--|
| AOC 4 | Q-50 PWC Accumulation Area      | (SWMU 14; RFA C-17)                                      |
| AOC 5 | CD Area behind the Compost Yard | (SWMU 38; EPIC WDA-13)                                   |

In March 2000, the Project Managers of the NSN Tier I Partnership approved the Closeout Report and reached a consensus that: "no further action is required and the land use will be unrestricted" at the following AOCs:

| AOC 1 Building Z-309 Area                             | (SWMU 2; RFA M-13/14)<br>(SWMU 3 RFA AOC B) |
|---|---|
| AOC 3 CEP 201 Area (separated from other AOC 3 sites) | (SWMU 42; EPIC WDA-9/10)                    |
| AOC 7 MCA-603 Pits                                    | (SWMU 40; EPIC WDA-22)                      |

AOC 8 CA-99 Golf Course Disposal Area

(SWMU 41; EPIC WDA-23)

In May 2000, the Project Managers of the Naval Station Norfolk Tier I Partnership also approved the Streamlined Risk Assessment Report and reached a consensus that "no further action is required and the land use will be unrestricted" at the following sites:

AOC 3 CEP Area

(SWMU 28; EPIC WDA-11) (SWMU 32; EPIC WDA-5) (SWMU 33; EPIC WDA-6) (SWMU 34; EPIC WDA-7) (SWMU 35; EPIC WDA-8)

In October 2000, the Project Managers of the NSN Tier I Partnership also approved the Streamlined Risk Assessment Report and reached a consensus that "no further action is required and the land use will be unrestricted" at the following sites:

AOC 2 MAC Area

(SWMU 9; EPIC WDA-28/29) (SWMU 10; EPIC WDA-31/32/35)

In March 2001, the Project Managers of the NSN Tier I Partnership also approved and signed the Close-Out Report and reached a consensus that "no further action is required and the land use will be unrestricted" at the following sites:

AOC 5 CD Area behind Compost Yard

(SWMU 38; EPIC WDA-13)

AOC 6 Open Dump and Disposal Area at Boundary of Camp Allen Landfill

(SWMU 39; EPIC WDA-18/19)

## 2.4 Site Descriptions

There are 12 sites at NSN that are currently being addressed by the IRP. Figure 2- 2 shows the locations of these sites relative to the Base. These sites are locations at NSN where hazardous substances have been handled, stored, or disposed of over the years of facility operations. The sites were identified during the facilitywide investigations described in Section 2.3.3 above and are described below:

- Site 1 Camp Allen Landfill consists of two distinct areas (Area A, the 45-acre landfill, and Area B, the 2-acre fire disposal area). The Area A landfill operated from the mid-1940s until 1974 and was used to dispose of metal plating and parts cleaning sludge, paint-stripping residue, chlorinated organic solvents, expired chemicals, pesticides, asbestos, incinerator ash, bottom and fly ash from the Base power plant, and miscellaneous debris. Area B was used to dispose of wastes from a 1971 fire at the Camp Allen Salvage Yard (Site 22). Remedial activities at the site include a removal action that was completed at Area B in 1995 to remove the primary source of contamination as well as the installation of a groundwater extraction and treatment system in both Areas A and B. The groundwater treatment system began continuous operation in 1998 and remains active at the time of this report.
- Site 2 NM Slag Pile is a 1-acre disposal area for slag generated by an aluminum smelting operation during the 1950s and 1960s. Slag is a residual cinder material formed

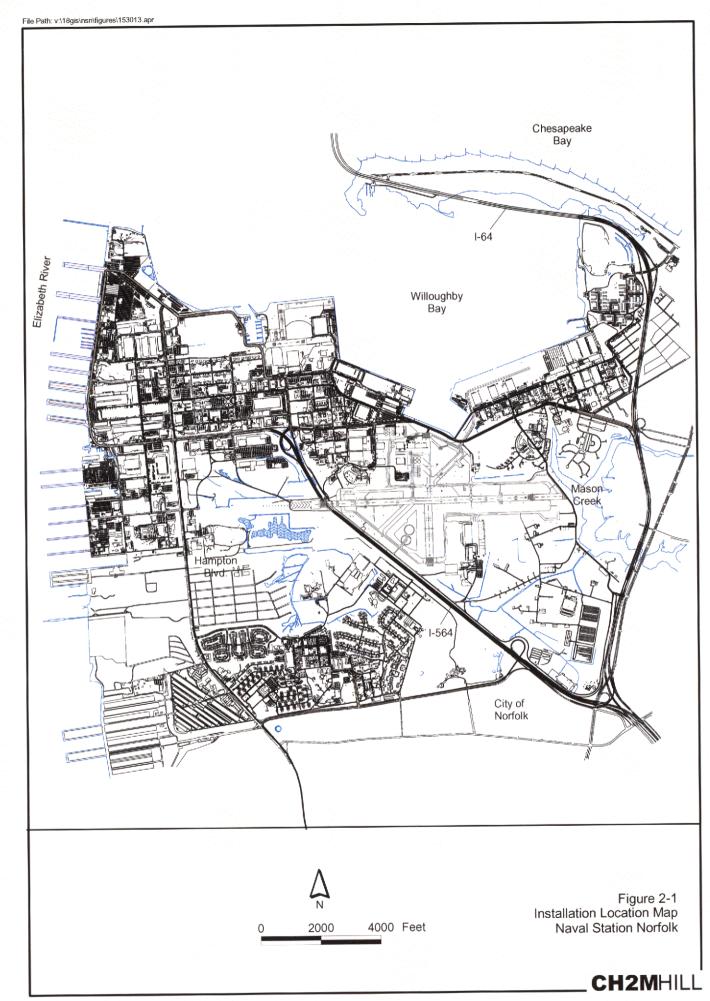
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from the fusion of a mineral such as limestone with impurities from the aluminum ore and ash from blast furnace fuel. In addition, fly ash and/or bottom ash was also used as fill material to create a level surface to deposit the slag. Remedial activities at the site included the removal of contaminated sediments in the drainage channel adjacent to the site in 1999. In addition, soil and asphalt covers were placed over the extent of the site in 2000.

- Site 3 Q-Area Drum Storage Yard was a 5-acre open earthen yard used from the 1950s to late 1980s to store tens of thousands of drums containing new petroleum products, chlorinated organic solvents, paint thinners, and pesticides. The initial site investigations showed stained and/or oil-saturated soils throughout the site, indicating spills of the stored materials. In 1987, approximately 750 cubic yards of oil-saturated soil was removed and this area of the site was paved. In addition, two air sparge/soil vapor extraction systems were installed to treat separate source areas and prevent migration of site contaminants into the Elizabeth River. These systems began continuous operation in 1998 and remain active at the time of this report.
- Site 6 CD Landfill covers approximately 22 acres and incorporates two separate areas of landfill operation the eastern section (unpermitted) and western section (permitted). The eastern section of the landfill operated from 1974 to 1979 and was used for the disposal of demolition debris, inert solid waste, fly ash, and incinerator residue. In 1979 the Naval Facilities Engineering Command received a permit from the Virginia Department of Health (VDH) to use the western portion of the landfill for disposal of demolition debris and other inert wastes. Blasting grit was deposited in the western section of the landfill until 1981 when the grit was tested and found to exceed the EP toxicity limit for cadmium. Landfilling operations continued in the western portion of the landfill until 1987. Remedial activities at the site include the partial removal of contaminated sediments in the fall of 1997. In addition, an engineered cap was installed over the site soils and remaining sediments in June of 2000.
- Site 18 Former NM Waste Storage Area consists of a open unpaved yard that was used from 1975 to 1979 to store drums of hazardous waste consisting of waste oil, metal plating solutions and sludges, chlorinated organic acids, and paint stripping solutions. Spillage of waste oil and hazardous wastes occurred during utilization of the site. The nature and extent of contamination at Site 18 is still under evaluation as part of the SI phase of the CERCLA process.
- Site 20 Building LP-20 was used for aircraft engine overhaul and maintenance. Previous activities at the building included painting, x-ray facilities, as well as cleaning and blasting. Waste products from these activities were transferred to the industrial wastewater treatment plant via underground piping. In addition, a large fuel storage area, known as the LP Fuel Farm, is also located south of the building. An underground fuel pipeline extends from the Fuel Farm to buildings east of the site. From the 1940s to 1990s, numerous spills or releases of wastewater and petroleum have been documented, with significant releases associated with damage to the underground wastewater lines during construction activities, and leakage of the underground fuel pipeline. Remedial activities at the site include the installation of an air sparge/soil vapor extraction system

- to treat contaminated groundwater as it migrates offsite. The system began continuous operation in 1998 and remains active at the time of this report.
- Site 22 Camp Allen Salvage Yard operated from the 1940s to 1995 salvaging and
  processing scrap materials generated at NSN. Activities at the site included storage and
  management of waste oils, used chemicals, and scrap commercial/industrial equipment.
  Metal smelting, various recycling activities, and miscellaneous burning also occurred at
  the site. Remedial activities began with a removal action conducted from 1998 to 2001 to
  remove polychlorinated biphenyls (PCBs) and metals contaminated soils. In addition, a
  one-foot thick cover was placed over site soils in the summer of 2002.
- Site 23 Building LP-20 Plating Shop operated from 1956 until 1987 to clean and replate engine parts. The shop consisted of 76 stripping and plating tanks associated underground piping to convey wastes to the industrial wastewater treatment plant. In 1989 the VDEQ conducted a site investigation that identified the shop tanks as a hazardous waste storage facility due to the presence of chemical solutions in the inactive tanks. Subsequent investigations determined that there was some soil contamination due to the previous plating activities. The shop has been partially closed under the Virginia Hazardous Waste Management Regulations (VHWMR) with the removal of the tanks and associated piping. The LP-20 Plating Shop was designated Site 23 in 2002 when the Navy and VDEQ agreed to transfer the site from the RCRA program to the CERCLA program. This site is currently being evaluated in the SI phase of the CERCLA process.
- SWMU 12 Disposal Area Near NM-37/SWMU 16 NM-37 Accumulation Area. SWMUs 12 and 16 are co-located adjacent to building NM-37 and are therefore evaluated together under the CERCLA program. SWMU 16 was a Hazardous Waste Accumulation Area located northeast of building NM-37 that consisted of a metal container used to store fuel for mowers, oils, and hydraulic fluids. There is no history of releases associated with SWMU 16, however, areas of stressed vegetation were observed during previous site visits. Since initiation of the investigation, SWMU 16 has been demolished and replaced by a newer structure. SWMU 12 was initially identified from a 1958 aerial photograph as a possible disposal area (as indicated by ground surface scarring) surrounding building NM-37. These sites are currently being evaluated in the RI phase of the CERCLA process.
- SWMU 14 Q-50 Satellite Accumulation Area/Site 9 Q Area Landfill. SWMU 14 and Site 9 are co-located and are therefore evaluated together under the CERCLA program. The Site 9 landfill operated from 1974 to 1978 and was used to dispose of construction debris. These filling activities formed much of the Sewell's Point peninsula. SWMU 14 consisted of a concrete storage pad that was constructed on top of the Site 9 landfill. The pad served as a 90-day hazardous waste accumulation area where wastes were processed (sampled, identified, labeled, and packaged) before shipping to eventual disposal. The original concrete pad for the accumulation area has since been removed. These sites are currently being evaluated in the RI phase of the CERCLA process.

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#### **LEGEND**

NFA Sites Per FFA Close-out Reports
Remedial/Removal Action Complete

Remedial/Removal Action in Progress
Remedial/Site Investigation in Progress

 $A_{N}$ 

3000

6000 Feet

Figure 2-2 Base Map With IRP Site Locations Naval Station Norfolk

Remaining Sites as of April 2003

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# **Community Background**

# 3.1 Community Setting

NSN is located in the northwest portion of Norfolk. Norfolk is bounded on the north by the Willoughby bay, on the west by the Elizabeth River, and on the south and east by the City of Norfolk. Norfolk is located in southwestern Virginia at the mouth of the James, Elizabeth, and Nansemond Rivers. It is situated on the natural waterway called Hampton Roads and is near the outlet of the Chesapeake Bay on the Atlantic Ocean. The city is linked to the Delmarva Peninsula by the 17 mile long Chesapeake Bay Bridge-Tunnel. Norfolk forms the Port of Hampton Roads, linked by tunnel, bridge, and ferry to the cities of Newport News, Hampton, and Portsmouth.

Norfolk was founded in 1682 and later incorporated as a borough in 1736 and as a city in 1845. The city was named for Norfolk, England, the former early home of Adam Thoroughgood. In its early years, growth was dependent on trade with the West Indies as well as the shipment of products including tobacco, tar, and lumber from the plantations of Virginia and North Carolina. In January 1776, the city suffered a British naval bombardment during the American Revolution. In May 1779, it was invaded by British troops. That same year, fire destroyed every building except for Saint Paul's Church, which was built in 1739. Norfolk was rebuilt and became a shipbuilding and maritime center. However, in 1855 there was a slump in development due to an epidemic of yellow fever. 1870 marked the end of Reconstruction in Norfolk. After the Civil War, Norfolk's rich waterways and fertile farmland enabled it to quickly recover from the destruction of the war. During World War I (1914-1918), military development began. In Norfolk, industries and railroads opened the way for transportation of coal to its port (Source: "Norfolk, Virginia," Microsoft® Encarta® Encyclopedia 2000. 1993-1999. Microsoft Corporation.) The city is a leading grain-shipping point on the East Coast. Financial services, international trade, ship repair, manufacturing, and tourism are also important contributors to the economy.

Today, Norfolk is a major seaport and military center, having one of the world's largest concentrations of naval installations. Naval Station Norfolk, the largest naval base in the United States, is situated on approximately 4,600 acres of land in the northwest portion of the City of Norfolk, Virginia.

There are more than 20 major commands located in Norfolk, including the North American Treaty Organization (NATO) which oversees the entire Atlantic region, Commander, U.S. Atlantic Command, Commander in Chief U.S. Atlantic Fleet, and the Supreme Allied Command Atlantic (SACLANT).

# 3.2 Demographic Profile

Norfolk occupies approximately 60 square miles and is located in southeastern Virginia. Hampton Roads was ranked by Money magazine as the most livable large city in the South.

The following sections describe the historical population trends, housing occupancy, and the employment and income in the City of Norfolk. Data was gathered from the U.S Census Bureau and the Virginia Employment Commission.

## 3.2.1 Population and Housing

Norfolk is the second largest city in Virginia as reported in the 2000 Census, with the Virginia Beach District leading and Richmond following. According to Hampton Roads Planning District Commission, the historical population trends for the City of Norfolk follow a rise and decline cycle and are currently in a declining trend. From a population of 2,959 persons in 1790, the population grew to 307,957 in 1970. The next two decades brought a decline to 266,979 in 1980 and 261,229 in 1990. Based on the 2000 Census, the population of Norfolk is approximately 234,403 people, a decrease of 10.3 percent since the 1990 Census. The population split for Norfolk is 51.1 percent male and 48.9 percent female. Table 3-1 displays the population characteristics by race in the City of Norfolk. The median age in Norfolk was found to be 29.6 years, an increase from the 27.4 median age in 1990. Norfolk is following the national trend of "aging," with an increasing older population.

The military "family" in the Hampton Roads area is estimated to be 85,057 active and reserve military members. In addition, there are 108,000 military family members, 34,000 retired military members and survivors, and 28,125 federal civilian employees (Source: "The Navy in Hampton Roads," by the Commander, Norfolk Naval Base).

In 2000, the total number of housing units in Norfolk was 94,416. Of that number, 86,210 of the units were occupied. 8,206 of the housing units were unoccupied, which translates to a 9.5 percent vacancy rate. Homeowners occupied 39,238 of the units and renters occupied 46,972. There were approximately 28,000 home sales in 2000 with 62 percent of the sales under \$150,000. The average household size was 2.45 persons similar to the 2.55 persons in the 1990 Census.

**TABLE 3-1**Demographic Data—Population Characteristics in 2000

| Population Characteristics                 | Norfolk CDP |
|--|-------------|
| Total Population                           | 234,403     |
| White                                      | 113,358     |
| Black or African American                  | 103,387     |
| American Indian and Alaska Native          | 1,071       |
| Asian                                      | 6,593       |
| Native Hawaiian and Other Pacific Islander | 251         |
| Some other race                            | 3,923       |
| Two or more races                          | 5,820       |
| Hispanic or Latino (of any race)           | 8,915       |
| 18 Years and Over                          | 178,051     |

CDP, Census-defined place (includes unincorporated towns). Source: U.S. Census Bureau, Census 2000.

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## 3.2.2 Employment and Income

Norfolk, Virginia is the financial and cultural center of Hampton Roads. The principal elements of Norfolk economy are finance, education, medical services, ship building and repair, conventions/tourism, and services in the military. The three main employment areas are the U.S. Navy, Service industries, and Retail Trade. The largest private employers for this area are listed in Table 3-2.

**TABLE 3-2**Norfolk's Largest Private Employers

| Employer Name                               | Nature of Business                   |
|---|--------------------------------------|
| Sentara Health System                       | Health Care                          |
| Bank of America                             | Financial Institution                |
| Ford Motor company                          | Automotive Company                   |
| Children's Hospital of the King's Daughters | Health Care                          |
| USAA  | Insurance and Financial Organization |
| NORSHIPCO                                   | Shipbuilding and Drydock Corporation |
| DePaul Medical Center - Bon Secours         | Health Care                          |
| Bernard C. Harris Publishing                | Publishing                           |
| Landmark Communications                     | Media                                |
| Norfolk Southern                            | Railroad                             |

Source: Virginia Employment Commission, 2nd quarter 1999.

Within the Norfolk area, there are approximately 135,258 people with 25 years of age or older that have some educational background. Of those people, 39,992 have completed high school, 16,107 have received a bachelor's degree, and 10,396 have earned a graduate of professional degree. Therefore, 19.6 percent of this population has earned a bachelor's degree or higher.

According to the latest data available from the 2000 Census, the median household income in Norfolk is approximately \$31,815. For the Norfolk area, there are approximately 123,360

TABLE 3-3
Demographic Data – Income Status in 2000

| Income Type                       | Dollar Amount |
|-----------------------------------|---------------|
| Median Household Income           | \$31,815      |
| Mean Earnings                     | \$41,187      |
| Mean Social Security Income       | \$9,895       |
| Mean Supplemental Security Income | \$5,503       |
| Mean Public Assistance Income     | \$2,266       |
| Mean Retirement Income            | \$18,214      |

Source: U.S. Bureau of the Census, 2000 Census.

people in the work force with approximately 96,122 in the civilian work force and 27,238 in the military work force. Table 3-3 contains income details for the area.

# 3.3 Community Issues and Concerns

Twenty members of the community volunteered to be interviewed during January and February 2003. They were asked to identify concerns with respect to environmental issues and offer suggestions on improving communication between NSN and the neighboring community. Environmental conditions are investigated through the IRP which identifies, evaluates, and cleans up or controls contamination from past, formerly accepted hazardous waste disposal practices and hazardous material spills. Most interviews were conducted by telephone while others were conducted by fax or email. A sample interview form is provided in Appendix A.

Community interviews were conducted with persons who represent the views of a broad cross-section of the NSN community. Table 3-4 provides a profile of the community members that were interviewed as part of this CRP.

All of the interviewees live or work in Norfolk, most having been a resident of the community for over 20 years. More than half of the community members have worked or have a relative or friend that work at NSN. Their job positions at NSN included the Restoration Department, the Fleet and Industrial Supply Center, Golf Course, and the Commissary at NSN.

TABLE 3-4
Profile of Community Interview Participants

| Participants                           | Participants |
|--|--------------|
| Environmental Organization<br>Employee | 5            |
| Elected Official                       | 1            |
| Civic League / Resident                | 7            |
| Business Owner                         | 3            |
| School Employee                        | 2            |
| Navy Personnel                         | 2            |
| Total Interviewed                      | 20           |

Based on the comments and responses received at the time of the interviews, the community's current key issues and concerns regarding the NSN can be identified and organized into the following categories:

- Awareness of Installation Restoration Program
- Current Environmental Installation Restoration Program and Related Concerns
- Economic Impacts to Local Community
- Reliability of Local Press and Media
- Current Community Relationships with NSN
- Future Involvement with Environmental Activities at NSN
- Additional Comments and Suggestions

The issues and concerns were voiced during the community interviews and are discussed in the remainder of this section.

## 3.3.1 Awareness of Installation Restoration Program

The twenty community members interviewed were asked if they were aware of any environmental clean-up activities that had taken place at NSN. Fifty percent of the interviewees were aware of some clean-up activities, with the majority having been made aware of the activities because of their line of work or involvement with a civic league. Of those that answered 'yes' to this question, five were involved or knew someone who was

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involved with the clean-up activities. Two individuals were familiar with the restoration activities occurring at Camp Allen (Site 1) and one other individual was aware of a PCB clean-up at NSN.

#### 3.3.2 Current Environmental IRP and Related Concerns

When the community members were asked if they had concerns about environmental issues at NSN, 40 percent of the interviewees indicated they did have concerns. Two individuals indicated concern with petroleum releases on and off base. Others concerned ranged from vehicles and equipment on base to airplanes flying over neighboring residential areas. One nearby resident reported seeing a release of spray from overhead airplanes on several occasions and thinks this may be an environmental concern. One interviewee raised concerns with releases from outfalls into the surrounding bays and rivers and recommends monitoring if that is not already taking place. Two other community members, also NSN employees, wanted to see better waste management on NSN and suggested efforts to reduce litter across base property and encourage a recycling plan within all commands. Both school employees were concerned with potential hazards from a ditch located behind Camp Allen Elementary School. Of those that did not express concerns, 42 percent indicated that NSN was doing their best to address environmental issues.

The majority of the interviewees, however, did not have health concerns related to NSN environmental practices. Two individuals indicated that they felt NSN had good environmental practices.

## 3.3.2 Economic Impacts to Local Community

Interviewees were asked if they felt that property values were effected by NSN environmental practices. Seventy-five percent do think NSN environmental practices affect property values, ten percent believe there was no affect on property values, and 15 percent of the interviewees were not certain or had no comment.

The majority of the people indicated a direct relationship with environmental quality and property values. One interviewee commented that any environmental problem would affect property values, especially if there were health and safety concerns. Another community member stated that uncertainties regarding the environmental practices in the area could lower the value of property, while areas of good environmental quality would have a better value. A former real-estate agent did not see a correlation between the two in his line of work. In addition, a nearby resident felt that the City of Norfolk had more of an influence on property values than the Navy did.

## 3.3.4 Reliability of the Local Press and Media

The twenty interviewees were asked what they perceived to be the most reliable way to receive information. Forty-five percent reported the newspaper to be better than satisfactory as a source of information while 30 percent saw the newspaper as less than satisfactory. A couple of interviewees recalled instances when they were at the scene of an environmental concern with newspaper reporters and when the news was covered in the paper, the story coverage was not correct. The most commonly read local newspaper by our interviewees is The Virginian Pilot.

Twenty-five percent of the community members said television rated satisfactory when it came to a reliable source of information. Thirty percent viewed television as less than satisfactory and 30 percent viewed it as better than satisfactory. Fifteen percent of the interviewees were not sure or did not comment. Commonly watched television stations by our interviewees include NBC, ABC, and CNN.

Radio is viewed as a satisfactory source of information by 30 percent of the interviewees. Twenty-five percent viewed radio as less than satisfactory and twenty-five percent viewed it as better than satisfactory. Thirty-five percent of those interviewed were not certain or did not comment. Specific radio stations mentioned during the survey included 93.7 the Coast, 94.9 the Point, 101.3, 850 AM, and NPR.

Only 10 percent reported receiving information through friends as very reliable. With the use of direct mailings and Websites as a source of information, interviewees were concerned with who was supplying these sources. One person mentioned that the Website they visited provided a limited amount of information while another person is hesitant about receiving direct mailings originating from special interest groups.

One interviewee suggested that presentations to civic leagues allowing for question and answer periods may provide better alternatives to these current methods of receiving information concerning the environmental clean-up issues at NSN. One other interviewee stated their willingness to meet with NSN directly to discuss community concerns.

## 3.3.5 Current Community Relationship with NSN

Several questions contained in the survey focused on communication procedures as they related to the IRP and NSN. Most individuals currently receive information concerning the IRP at NSN via the newspaper and/or co-workers. A smaller percentage, presently rely on television, radio, or friends.

The percentage of interviewees with prior contact with environmental agencies and/or Navy officials regarding environmental issues/cleanups at NSN was split 50/50. Of those having contact concerning these issues, 40 percent stated that their involvement was work related.

The group was asked what type of information they would like to receive from NSN concerning environmental clean-up activities, if any. Thirty percent were not interested in receiving information. The remaining 60 percent wanted information including clean-up efforts both past and present at NSN, potential environmental and health risks from NSN activities, best management practices (BMPs), and other proactive measures to reduce pollution. One individual believes that the best way for the community to know what is going on would be for NSN to come to civic meetings and keep the members up to date on current events and send out newsletters to the community. Eighty-five percent of the interviewees showed interest in receiving NSN environmental information. When asked how often they would like to receive information, more people thought it appropriate to receive information only when significant or major events occurred. Other responses as to the frequency with which interviewees would like to receive information include daily, monthly, quarterly, biannually, and annually.

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Because the Internet is such a significant source of information, this survey included a question concerning Internet access. Eighty percent reported having access to the Internet with the majority preferring to receive information from NSN by email.

The interviewees were asked to rate certain aspects of NSN's relationship with the surrounding community. When asked about a trusting relationship with the community, only two community members believed it was less than satisfactory, the remaining 18 believed a more positive relationship existed. Seventy percent viewed open communication between NSN and the community as satisfactory to excellent. However, one community member stated never receiving information from NSN therefore rating it as poor. Thirty-five percent of the interviewees rated NSN's involvement with the community as satisfactory while forty percent believed it was better than satisfactory to excellent. Fifteen percent felt involvement from NSN was less than satisfactory or poor and the remaining 10 percent had no comment. Environmental stewardship from NSN rated highly by the interviewees with only four members rating it less than satisfactory.

Suggestions for improving the relationship between NSN and the community are as follows:

- Improve communication by providing information on a "less technical" level.
- More dialogue between NSN and community. Currently, I see communication occurring at the higher levels and not to the general community.
- Broaden representation to different communities. Enhance communication and participation.
- Improve communication by having NSN representatives come to the civic league meetings, where the two groups can ask and answer questions.
- Increase the visibility of NSN senior members in the community. Let the community know of their involvement.

One community member felt that the military in Norfolk and Hampton Roads Area had a good relationship. "They are in constant communication with the local city governments and (when they can) have been open to questions asked by the local press. Being a government facility, they cannot always release information because of confidentiality status."

#### 3.3.6 Future Involvement with Environmental Activities at NSN

Five of the people interviewed have been involved with environmental activities at NSN. The activities mentioned were Clean the Bay Day, recycling, and tree planting. Ten percent of the interviewees were not aware that these activities existed and 80 percent stated they would like to continue involvement with environmental activities at NSN or have an interested in getting involved. Many of those interviewed expressed interest in receiving more information from NSN regarding the type of environmental activities in which the community could participate.

When asked whether or not the interviewees had prior knowledge about the Restoration Advisory Board (RAB), only twenty-five percent responded they were aware of the RAB. Regarding interest in serving on the RAB, 65 percent reported that they would be interested on serving on the RAB. Sixty percent wanted to receive additional information concerning the Environmental Restoration Program function at NSN. One community member

suggested having a delegate from the Norfolk Federation of Civic Leagues serve on the RAB board to pass along information between the community and NSN. More information concerning RAB functions and goals are discussed in Section 4.2.3.

When asked if they would like to participate in some other way at NSN, the common response was "what are some other ways?" Fifty percent replied that they have an interest in getting involved. Some suggested being a part of an environmental club at NSN while another individual showed interest in helping NSN with public relations and restoration projects.

## 3.3.7 Additional Comments and Suggestions

Forty-five percent of the population interviewed offered additional comments at the conclusion of the survey. The majority of the interviewees indicated the want and need for more communication between NSN and the neighboring community. Specific comments included:

- "Improvement of communication. NSN representatives should join in on a meeting of the Mayors Task Force at Oceanview. Meetings are every third Thursday of each month. Call City Clerk for more information."
- "I believe that the RAB is a good program."
- "Navy keeps us informed. They are really accommodating."
- "As far as environmental stewardship the grounds that are Navy property are well maintained; however, improvement is needed in the surrounding communities. I would like to see the civic leagues and NSN working together to make decisions that would bring in better businesses in the area and get rid of negative businesses. I would like the Navy to support the National Night Out program in August, combating crime in neighborhoods. We would like the Navy to participate in the Keep America Beautiful Campaign. The campaign would require adopting an area in the surrounding community to keep clean. Would like open dialogue between the community and the base. I have written the Admiral but have not received any response. I would like the Admiral to contact me by phone or email."
- "I would like for Hampton Blvd., at the entrance and on the base to be beautified."
- "My main complaint would be to the City of Norfolk and not the Navy as far as beautification around the base goes. The Navy keeps their property clean, but the surrounding areas need improvement."
- "Concerns Are the planes dumping any fuels over our neighborhood? People want to know what is going on. If we do not hear anything, then we may assume the worst. The Fleet Park - Why are they moving the ball fields, we liked them where they were. Is the new location safe for kids to play on? I want to know more about the remedial plans for this area."
- "Asbestos may be a problem. Asbestos, itself, (in rope form) enters my building in paper bags. We may not know what it is until we open it. There is a room in my building where it is stored and I do not think that it is properly handled."

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# **Highlights of the Community Relations Program**

# 4.1 Program Highlights

NSN encourages and welcomes public participation throughout the IR process. The cornerstone of the IR community relations is the Restoration Advisory Board (RAB). The community's knowledge of environmental activities, as well as IR staff awareness of community interests and concerns, has been advanced through active public involvement with the RAB.

To augment the RAB, public meetings are held to provide information and solicit comments at IRP decision points. Awareness has been increased by distributing news releases and information, establishing information centers in local libraries, and by holding community information meetings and public hearings. All technical reports and other documents pertaining to the IR program are available to the public at the Kirn Memorial Main Library in Norfolk.

# 4.2 Techniques and Timing

The Navy will continue to be proactive in its community relations effort at NSN and initiate additional community relations activities to keep the adjacent communities and other interested parties well informed about the remedial activities related to the IRP sites at NSN. These activities will also promote the various opportunities for the public to express their viewpoints and participate in the decision-making process.

Each community relations activity relative to the cleanup schedule for the NSN IRP sites are discussed in detail below. Activities and their approximate timing are as follows.

## 4.2.1 Designate Navy Contacts to Maintain Ongoing Communication

The Navy has identified John Ballinger as the Community Outreach Coordinator for the IRP at NSN. In this role, Mr. Ballinger serves as the central information source for public and media inquiries. As key spokesperson, he will answer telephone calls and respond to written inquiries about site activities. He will keep a logbook of all citizen requests and comments and how each one was handled to ensure a documented record of community response. Mr. Ballinger may be reached at (757) 433-3443.

## 4.2.2 Conduct Informal Meetings and Maintain Telephone Contact

Navy officials will hold regular meetings as necessary with federal, state and local officials, and other interested groups, using flexible formats adapted to each audience. The Navy will distribute pertinent information from technical reports as appropriate. Navy officials will maintain telephone contact, use electronic mail, and send faxes as needed to keep these parties informed of base activities and to coordinate releases of public information.

#### 4.2.3 Conduct Regular Meetings of the Restoration Advisory Board

The highlight of the IR community relations program ongoing success is the RAB. The RAB was first established at NSN in 1994.

A RAB is an advisory unit made up of community members, local environmental group members, and state, and federal officials. The RAB is designed to function as a focal point for the exchange of information between NSN and the local community regarding environmental restoration activities. The RAB is intended to bring community members with diverse interests within the local community together with government officials representing the Navy, the EPA and the Virginia Department of Environmental Quality (VDEQ). This partnership enables the early and continued two-way flow of information, concerns, values, and needs between the community and NSN.

The NSN RAB is co-chaired by a Navy representative, Mr. Channing Blackwell, and a community member, Mr. Jack Ruffin, who is elected by other community members. The RAB meets semi-annually to review technical documents and discuss cleanup actions and alternatives. All RAB meetings are open to the public and are advertised in local newspapers.

The IR team has provided RAB members with environmental training so they can effectively help disseminate information to the rest of the community. The RAB focuses on developing a strong relationship with the local residents and environmental groups. These relationships are the foundation for fostering trust and creating an effective environmental community relations program.

A current list of RAB members is provided in Appendix B.

#### **Technical Review Committee**

Before the RAB was established at NSN in 1994, community members participated in the IR process through the Technical Review Committee (TRC). The TRC was a smaller group with a less extensive community membership than the present RAB. The TRC was first established in 1989 and served as the basis for the RAB formation in 1994.

#### **Restoration Advisory Board Activities**

The NSN RAB meets semi-annually. All RAB meetings are open to the general public and are usually announced two weeks prior to the scheduled meeting in the local newspaper by the NSN Environmental Outreach Coordinator.

#### **Technical Assistance Grants (TAG)**

Administered by the EPA, the Technical Assistance Grants (TAG) program is an avenue under which grants are made available by the Office of the President to any group of individuals that may be affected by a release of threatened release at any installation on the NPL. Such grants can be up to \$50,000 for a single grant recipient. TAG may be used to obtain technical assistance in interpreting information about the nature of the hazard, RI/FS, ROD, RD, selection and construction of the RA, operation and maintenance, or removal action at a facility. EPA has specific guidelines for groups that apply for and administer TAG grants

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Because NSN is listed on the NPL, the RAB (or other concerned groups) are eligible to apply for TAG grants. Information about the TAG program has been presented at RAB meetings and pamphlets about the program have been distributed at subsequent meetings.

#### **Technical Assistance for Public Participation**

On February 2, 1998 (Federal Register Volume 63, Number 21), DoD published a final rule establishing a new program called Technical Assistance for Public Participation (TAPP). This program provides a mechanism for RABs (or TRCs) to obtain technical assistance to help them better understand and provide input into environmental restoration programs. Examples of TAPP projects include reviewing restoration documents and proposed remedial technologies, interpreting environmental health effects, participating in relative risk ranking exercises (which are used to prioritize restoration activities at a facility), and certain types of technical training.

Community members of a RAB can define a proposed TAPP project and prepare a TAPP request. The Navy prepares a Statement of Work and procures a qualified technical assistance provider through an accelerated procedure based on purchase orders. As necessary, the RAB may be asked to assist by commenting on potential providers. Once a provider is hired, the Navy funds the purchase orders, up to \$25,000 per year or one percent of the total restoration cost, whichever is less, with a limit of \$100,000 total over the life of the program at any one installation.

Since inception of the rule, the Navy has trained personnel in the TAPP process and produced presentation material. The RAB may request TAPP presentations or training through their Navy Facility Co-Chair.

#### 4.2.4 Prepare Fact Sheets to Update Community Members

Fact sheets are prepared, during the course of environmental activities, to provide citizens with a better understanding of the issues and the approach to the cleanup process. Examples of fact sheets are provided in Appendix G.

Fact sheets typically provide the following information:

- Site location
- Site history
- Actions performed and current status
- Site map
- A description of the issues

#### 4.2.5 Maintain and Update a Mailing List

The Navy maintains and updates a mailing list of key contacts related to IRP activities. Mailings are used to announce public comment periods and to invite interested members of the public to RAB meetings and other public meetings. Any interested citizen and groups are added to the list upon request. The mailing list can be expanded through the process of making contacts through community interviews.

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#### 4.2.6 Prepare News Releases and Hold News Conferences

The purpose of news releases and press conferences is to provide timely, accurate information to the local media, as needed. Navy officials will prepare news releases and/or hold news conferences to report major site events and to announce public meetings and other opportunities for public involvement. In particular, news releases may be issued:

- At the beginning of the RI/FSs sampling and analysis
- At the completion of the RI/FSs
- At the commencement of the public comment period on the alternatives identified in the RI/FS Report and Proposed Plan
- When final engineering designs are made available

The Navy will distribute news releases to local, known media, such as the Virginian Pilot. On occasion the Navy may contact a local television or radio station to announce public meetings or to report on site events. The Navy will attempt to notify federal, state, and local officials in advance of releasing a major news item to the media.

The Environmental Outreach Coordinator will assess the need to any news conference based upon the level of interest shown both by the media and the public during the IRP process. Should such a briefing be necessary, the Environmental Outreach Coordinator will arrange the event, identify possible speakers and prepare them for media questions, and develop press kits.

#### 4.2.7 Conduct Public Availability Sessions

The Navy may conduct informal public availability sessions as needed throughout the IRP at NSN, when new information becomes available or at significant milestones such as the completion of the RI or answer questions from the community. The Navy will make every effort to involve federal state and local government and health officials in these meetings to supplement the technical expertise offered by Navy contractors.

Upon completion of milestone environmental activities, Navy officials may hold a public availability session with the local community to discuss the findings and plans for the site. Other sessions may be considered at the completion of an Engineering Evaluation/Cost Analysis, at the completion of the cleanup designs, and before the cleanup actions begin.

#### 4.2.8 Hold Public Meetings and Provide a 45-Day Comment Period

Navy Officials will conduct the required public meetings as necessary to solicit public comments from residents of nearby communities on major decisions regarding the NSN IRP.

The Navy will hold a public meeting for Proposed Remedial Action Plans. In advance of the meeting, the Navy will issue a Proposed Plan and publish a notice announcing a 45-day comment period (per FFA) in a major local newspaper of general circulation. The notice will include a brief summary of the Proposed Plan and advertise the availability of the Final RI/FS Report and the Proposed Plan in the information repository.

The public meeting will be scheduled at a time to encourage the greatest possible participation and will focus on soliciting comments from the public. The meeting will be publicized at the opening of the public comment period and will be held during the 45-day comment period.

4-4 WDC030800001.ZIP/TAF

During the public meeting, Navy officials will discuss the findings of the RI/FS Report, the various cleanup alternatives, the Navy's preferred cleanup/treatment alternative, and the rationale for the choice. Members of the public will have an opportunity to ask questions and make comments at the meeting. A court reporter/stenographer will prepare a transcript of the public meeting. The transcript will be made available to the public and will become part of the administrative record. Also, the transcript will be placed in the information repository within 2 weeks of the public meeting.

Community members also may submit written comments on the Proposed Plan during the public comment period. The public comment period can be extended an additional 30 days if requested by the public.

#### 4.2.9 Prepare a Responsiveness Summary

At the conclusion of the public comment period for the Proposed Plan, a Responsiveness Summary will be prepared to aid the Navy in reaching a decision about the remedial alternative. The summary will inform the Navy decision-makers about the community preferences with respect to specific remedial alternatives, as well as general community concerns. It also provides the public with documentation of citizen concerns and Navy responsiveness to those concerns. The Navy then will issue a Record of Decision (ROD) that will document the cleanup alternatives that have been selected for use at the NSN sites.

The ROD and Responsiveness Summary will be available for public review in the information repository prior to the start of the cleanup action.

#### 4.2.10 Maintain an Information Repository

Navy officials have established an Information Repository file at the Kirn Memorial Main Library. Documents in the repository are available for public inspection during normal library hours. Hours of operation are as follows:

Monday-Thursday 10:00 a.m. to 9:00 p.m. Friday 10:00 a.m. to 5:30 p.m. Saturday 1:00 p.m. to 5:00 p.m.

The location of the repository will be included in public notices and fact sheets, as appropriate. The repository will include the CRP, site reports, technical summaries, press releases, fact sheets, transcripts, RAB information, and general Superfund literature. Publicity regarding the repository is included in each press release.

The Environmental Outreach Coordinator is responsible for maintaining the repository and ensuring that documents are added to the information as work continues at the NSN sites.

#### 4.2.11 Establish an Administrative Record File

The Navy has established an Administrative Record file for NSN and it is located at Kirn Memorial Main Library.

The location of the Administrative Record is located in Appendix D. The file contains all information used by the Navy to make its decision on the selection of a response action (long-term cleanup) for the NSN sites.

WDC030800001.ZIP/TAF 4-5

#### 4.3 CRP Development

This CRP update identifies community concerns and details community relation activities that have been and will be conducted to encourage public participation in the IR program. It also provides guidance from regulatory documents and suggestions for both current and future actions and/or investigations that may affect the level of community involvement.

Twenty interviews were conducted in January and February 2003 with members of the local community. A sample questionnaire is included in Appendix A. The Navy intends to implement the techniques outlined in this CRP, as appropriate. Navy officials will review the CRP during the course of NSN site activities with regard to changing community concerns and information needs as they become known. In particular, the Navy will review the CRP after the ROD has been written but before RD activities have started, and if necessary will revise the document to reflect the community's changing concerns.

The revised CRP will assess the success of the community relations program to date and outline community relation activities appropriate to the RD and RA phases. The Navy may conduct additional community interviews at this time. During its review, Navy officials may:

- Update facts and verify information on the CRP
- Assess the community relations program to date and indicate if the same or different approaches will be taken during the RD/RA
- Develop a strategy to prepare the affected communities for future roles during the remedial process

Interest in NSN environmental restoration activities is moderate to high, as evidenced by the summary of the interview results in the preceding chapter.

#### 4.4 Local Media

Appendix F contains a list of the local media around NSN including addresses and telephone numbers for area radio stations, television stations, and newspapers.

4-6 WDC030800001.ZIP/TAF

Appendix A Sample Questionnaire

#### Naval Station Norfolk Community Relations Plan Community Interview

February 2003

| 1 coldary  | LVVJ |
|--|------|
| Interviewee:   |      |
| Affiliation:   |      |
| ( NSN employee, local resident, business owner, civic or public interest organization, military, |      |
| homeowner association public or elected official)  |      |
| Address:   |      |
| Contact Number:  |      |
| E-mail Address:  |      |
| Date:  |      |
| Interviewer:   |      |

#### **Background Information:**

NSN is the largest naval base in the world encompassing 4,631 acres of land in the northwest portion of the City of Norfolk, Virginia. NSN includes approximately 4,000 buildings, 20 piers, and an airfield. The western portion of NSN is a developed waterfront area containing the piers and facilities for loading, unloading, and servicing naval vessels.

During World War II major construction projects were completed, including a power plant, numerous runways and hangars, a tank farm, and several barracks/housing complexes. NSN has expanded to become the world's largest naval installation, with 105 ships home-ported in Norfolk.

The service and maintenance of ships, loading, unloading, the handling of fuels and oils used aboard the vessels, and ship and aircraft repair operations are some of the non-military related activities that occur at the NSN. Maintenance consists of paint stripping, patching, parts cleaning, repainting, engine overhauls, sandblasting, and metal-plating processes.

The mission of NSN is to provide fleet support and readiness for the U.S. Atlantic Fleet.

#### **Community Relations Plan:**

Community interviews provide an opportunity for soliciting information needs and concerns, and determine how or when citizens would like to become involved. A Community Relations Plan outlines community-specific strategy for responding to public concerns/opinions identified in the interview process. A diverse group of individuals or groups will be represented in the interview process including:

| Local residents | Elected officials | Community groups   | Schools                 |
|-----------------|-------------------|--------------------|-------------------------|
| Business        | Media             | Military personnel | Environmental<br>Groups |

| There are no right or wr<br>recorded as statistical da | _                | all responses v           | vill remain co  | nfidential and              | d are              |
|--|------------------|---------------------------|-----------------|-----------------------------|--------------------|
|  |                  | RVIEW QUE                 | STIONS          |                             |                    |
| 1. How long have you l                                 | oeen a resident  | of the commu              | inity?          | <del></del>                 |                    |
| 2. What is your current                                | relationship w   | ith NSN?                  |                 |                             |                    |
| 3. Have you ever worke etc.)                           | ed or do you pro | esently work              | at NSN? (i.e.,  | military, civ               | ilian, contractor, |
| If so, for how long were                               | you employed     | l at NSN?                 |                 |                             |                    |
| 4. Do you have relative                                | s or friends wh  | o work at NS              | N?              |                             |                    |
| 5. Are you aware of an NSN?                            | y environmenta   | al cleanup act            | ivities that ha | ve taken pla                | ce in the past at  |
| If yes, when did you lea                               | arn about these  | ?                         |                 |                             |                    |
| If yes, were you or anyo                               | ne you know i    | nvolved?                  |                 |                             |                    |
| 6. Do you have any cu                                  | rrent concerns a | about environ             | mental issue    | s at NSN?                   |                    |
| 7. How do you currentl                                 | y receive inform | nation concer             | ning environ    | mental issue                | s at NSN?          |
|  |                  |                           |                 |                             | Check Here         |
| Newspaper  |                  |                           |                 |                             |                    |
| Friends  |                  |                           |                 |                             |                    |
| Television   | ·                | ·                         |                 |                             | ·                  |
| Radio  |                  |                           |                 |                             |                    |
| Website  |                  |                           |                 |                             |                    |
| Other  |                  |                           |                 |                             |                    |
| 8. What do you perceive                                | e to be the mos  | t reliable way            | to receive in   | formation?                  |                    |
|  |                  |                           |                 |                             | Check Below        |
|  | 1                | 2                         | 3               | 4                           | 5                  |
|  | Least Reliable   | Less than<br>Satisfactory | Satisfactory    | Better than<br>Satisfactory | Most Reliable      |
| Newspaper  |                  |                           |                 |                             |                    |
| Which newspaper:                                       |                  | L                         | <u> </u>        |                             |                    |
| Radio  |                  |                           |                 |                             |                    |
| Which radio station:                                   |                  |                           |                 | ·                           |                    |
| Television   |                  |                           |                 |                             |                    |
| Which television station:                              |                  |                           |                 |                             |                    |
| Friends  |                  |                           |                 | T                           |                    |

**Instructions:** 

Website

| Community Meeting/Open<br>House                  |                 |   |                 |                             |                  |
|--|-----------------|---|-----------------|-----------------------------|------------------|
| Direct Mailings                                  |                 |   |                 |                             |                  |
| Other:   |                 |   |                 |                             |                  |
| Comments:  |                 | <u>L</u>                                      |                 | 11                          |                  |
| 9. Do you have school a                          | ge children?    |   |                 |                             |                  |
| 10. Do your children lea                         | rn about envi   | ronmental issu                                | ues in school?  | )                           |                  |
| 11. On a scale of 1 to 5, v                      | with 5 being Fr | vcellent and 1                                | heing Poor b    | now would ve                | ou rank NSN's    |
| relationship with the sur                        |                 |   | being 1 ooi, i  | iow would y                 | 5Q 1411K 14014 3 |
|  | 1               | 2   | 3               | 4                           | 5                |
|  | Poor            | Less than<br>Satisfactory                     | Satisfactory    | Better than<br>Satisfactory | Excellent        |
| Trusting Relationship                            |                 |   |                 |                             |                  |
| Open Communication                               |                 |   |                 |                             |                  |
| Committed  |                 |   |                 |                             |                  |
| Satisfactory                                     |                 |   |                 |                             |                  |
| Involvement in the Community                     |                 |   |                 |                             |                  |
| Environmental Stewardship                        |                 |   |                 |                             |                  |
| 12. How can the relation                         |                 |   |                 |                             |                  |
| 13. Do you think NSN 6                           | nvironmental    | practices affe                                | ct property va  | alues? If so,               | explain.         |
| 14. Do you have a groun                          | ıdwater well?   |   |                 |                             |                  |
| If so, what do you use th                        | ne well for?    |   |                 |                             |                  |
| 15. Do your neighbors h                          | nave a well?    | <u>, , , , , , , , , , , , , , , , , , , </u> |                 |                             |                  |
| If so, what do they use t                        | heir well for?  |   |                 |                             |                  |
| 16. Do you have health                           | concerns invo   | lving environi                                | mental praction | ces at NSN?                 |                  |
| 17. Have you had contact NSN? If any, please exp |                 | ficials regardi                               | ng environm     | ental issues/e              | leanups at       |

| 18. What type of information would you like to receive concerning the cleanup at NSN?  | environm     | ental       |
|--|--------------|-------------|
| 19. How frequently would you like to receive NSN environmental infor   | rmation?     |             |
| 20. Have you been involved in any environmental activities at NSN? (Enature walks, tree planting) If so, please explain.   | xamples: r   | ecycling,   |
| 21. Would you be interested in getting involved with environmental act please explain.   | ivities at f | NSN? If so, |
| 22. Do you know about the Restoration Advisory Board (RAB)?  | Yes          | No          |
| 23. Would you be interested in serving on the Restoration Advisory Board?  | Yes          | No          |
| 24. Are you interested in receiving additional information concerning the Restoration Program function at NSN? If so, explain.   | ne Environ   | mental      |
| 25. Do you currently have access to the internet?  |              |             |
| 26. Would you want to receive information through e-mail?  |              |             |
| 27. Would you like to participate in some other way at NSN? If so, expl  | ain.         |             |
| 28. Do you know someone who might like to become involved?   |              |             |
| 28. Do you have any other comments or suggestions?   |              |             |
| Your participation is important to the success of the community re NSN and the community. Thank you for taking time to complete tinformation will be used to promote and enhance relationships be community. | his surve    | y. This     |

# Appendix B Restoration Advisory Board Members

#### APPENDIX B

## Naval Station Norfolk Restoration Advisory Board Members

Mr. Jack Ruffin, Community Co-Chair Post office Box 62601 Virginia Beach, VA 23466

Mr. Channing Blackwell, Navy Co-Chair Naval Station Norfolk Norfolk, Virginia 23505 (757) 322-4813

Mr. Fred G. Adams 154 E. Edgewater Drive Virginia Beach, VA 23464

Ms. Anna Lee Bamforth Mr. C. Allan Bamforth, Jr. 2207 Hampton Boulevard Norfolk, VA 23517-1507

Mrs. F. L. Bozart 326 Beechwood Avenue Norfolk, VA 23505

Mr. and Mrs. George Burres 434 Woodview Avenue Norfolk, VA 23505

Mr. and Mrs. Charles Chapman 425 Woodview Avenue Norfolk, VA 23505

Mr. Joseph Harriman 200 Forest Avenue Norfolk, VA 23505 Mr. Junior E. Johnson 935 Hannah Street Norfolk, VA 23505-2018 Mr. Aneil Kumar Pembroke One Bldg. Suite 318 Virginia Beach, VA 23462

Mr. Nathaniel Riggins 1106 Matthew Henson Street. Norfolk, VA 23505

Mr. Lee Rosenberg Manager, Environmental Services City of Norfolk City Hall Building Room 403 Norfolk, VA 23501

Mr. Robert Sears Radiological Control Office Building 276 Portsmouth, VA 23709

Mr. and Mrs. Kenneth Teets 420 Woodview Avenue Norfolk, VA 23505

Mr. C. R. Thompson 1136 Rollingwood Arch Virginia Beach, VA 23464

Appendix C Public Meeting Dates (2001–2003)

## **Public Meeting Dates**

| Meeting Date | Purpose                |
|--------------|------------------------|
| 9/12/2001    | RAB and Public Meeting |
| 1/16/2002    | RAB Meeting            |
| 6/4/2002     | RAB Meeting            |
| 11/19/2002   | RAB Meeting            |
| 5/13/2003    | RAB Meeting            |

# Appendix D Locations for Information Repository and Administrative Record Files

#### APPENDIX D

## **Proposed Information Repository Location**

Kirn Memorial Main Library 301 East City Hall Ave. Norfolk, VA 23510 Phone: (757) 664-READ

#### Hours of Operation:

Monday-Thursday

10:00 a.m. to 9:00 p.m. 10:00 a.m. to 5:30 p.m.

Friday

1:00 p.m. to 5:00 p.m.

Saturday

Appendix E Program Points of Contact

#### APPENDIX E

## **Program Points of Contact**

#### **Navy Project Management**

Commander Atlantic Division Naval Facilities Engineering Command Code EV22WJ 1510 Gilbert Street (Bldg. N-26) Norfolk, Virginia 23511-2699

Attention: Ms. Winoma Johnson Remedial Project Manager (757) 322-4587

#### **Naval Station Norfolk**

Commander Navy Region Mid-Atlantic Naval Station Norfolk Norfolk, Virginia 23505

Attn: Mr. Channing Blackwell IR Program Director (757) 322-4813

#### **Regulatory Agencies**

U.S. Environmental Protection Agency Region III 1650 Arch Street Philadelphia, Pennsylvania 19103-2029

Attn: Mr. Todd Richardson Regional Project Manager (215) 814-5264

#### Virginia Department of Environmental Quality

Solid Waste Division 629 East Main Street Fourth Floor Richmond, Virginia 23219

Attn: Mr. Devlin Harris Remedial Project Manager (804) 698-4226

Appendix F Local Media

#### APPENDIX F

## **Local Media**

#### **Radio Stations**

#### WAFX

870 Greenbrier Circle Suite 399 Chesapeake, VA 23320 (757) 366-9900

#### **WCMS**

5589 Greenwich Road Suite #200 Virginia Beach, VA 23462 (757) 671-1000

#### **WFOS**

1617 Cedar Road Chesapeake, VA 23322 (757) 547-1036

#### **WGH**

5589 Greenwich Road Virginia Beach, VA 23462 (757) 671-1000

#### **WHRV**

5200 Hampton Boulevard Norfolk, VA 23508 (757) 889-9400

#### **WJCD**

1003 Norfolk Square Norfolk, VA 23502 (757) 466-0009

#### **WKOC**

999 Waterside Drive Norfolk, VA 23510

#### **WLQM**

123 South Street P.O. Box 735 Franklin, VA 23851 (757) 563-3135

#### **WNIS**

999 Waterside Drive Norfolk, VA 23510 (757) 640-8500

#### **WNOR**

870 Greenbrier Cir. Chesapeake, VA 23320 (757) 366-0055

#### **WNVZ**

236 Clearfield Ave. Suite 206 Virginia Beach, VA 23462 (757) 497-2000

#### WODC

Suite B 3177 Virginia Beach Blvd. Virginia Beach, VA 23452 (757) 498-9632

#### **WPCE**

645 Church St. Norfolk, VA (757) 622-4600

#### **WPMH**

2202 Jollif Road Chesapeake, VA 23320 (757) 488-1010

#### **WPTE**

236 Clearfield Ave. Suite 206 Virginia Beach, VA 23462 (757) 497-2000

#### WRJR

410 Briar Hill Road Norfolk, VA 23502 (757) 461-6767

#### **WROX**

999 Waterside Drive Norfolk, VA 23510 (757) 640-8500

#### **WSVV**

1003 Norfolk Square Norfolk, VA 23502 (757) 466-0009

#### **WSVY**

1003 Norfolk Square Norfolk, VA 23502 (757) 466-0009

#### WTAR

999 Waterside Drive Norfolk, VA 23510 (757) 640-8500

#### WTJZ

553 Michigan Drive Hampton, VA 23669 (757) 723-1270

#### WVKL

236 Clearfield Ave. Suite 206 Virginia Beach, VA 23462 (757) 497-2000

#### **TV Stations**

#### **WAVY TV**

300 Wavy St. Portsmouth, VA 23704 (757) 393-1010

#### **WGNT TV**

1318 Spratley St. Portsmouth, VA 23704 (757) 393-2501

#### **WHRO TV**

5200 Hampton Blvd. Norfolk, VA 23508 (757) 393-4343

#### WTVZ TV

900 Granby Street Norfolk, VA 23510 (757) 622-3333

#### **WVBT TV**

243 Wythe Street Portsmouth, VA 23704 (757) 393-4343

#### **WVEC TV**

613 Woodis Ave. Norfolk, VA 23510 (757) 625-1313

#### WTKR TV

PO Box 300 Norfolk, VA 23501 (757) 446-1000

## **Newspapers**

Currents 150 West Brambleton Ave. Norfolk, VA 23510 (757) 446-2314

Daily Press 7505 Warwick Blvd. Newport News, VA 23607 (757) 247-4800

The Flagship 6506 Hampton Blvd. Norfolk, VA 23508-1273 (757) 857-1212

Virginia Pilot and Ledger Star 150 West Brambleton Ave. Norfolk, VA 23510 (757) 446-2314 Chesapeake Post 1024 Battlefield Blvd. Chesapeake, VA 23320 (757) 547-4571

New Journal & Guide 362 Campostella Rd Norfolk, VA 23523 (757) 543-6531

Portsmouth Times 1024 Battlefield Blvd. Chesapeake, VA 23320 (757) 397-7606

Suffolk News Herald 130 S. Saratoga Street Suffolk, VA 23434 (757) 539-3437

Soundings 2509 Walmer Ave. Norfolk, VA 23513 (757) 857-1212

Appendix G Sample Fact Sheets



## Naval Station Norfolk Installation Restoration Program

#### **COMMUNITY FACT SHEET**

March 2003

#### Introduction

The Department of Defense (DoD) investigates past hazardous and toxic materials storage and disposal activities at military installations under the DoD Installation Restoration Program (IRP). The mission of the program is to identify and clean up contamination resulting from formerly accepted use and disposal practices to protect human health and the environment.

#### Implementation

Naval Station Norfolk (NSN) in Norfolk, Virginia has been actively studying sites at the complex under the IRP since 1983. Since the implementation of the IRP, 170 sites have been considered under the IRP. Site descriptions and the current status of the twelve active sites (six with remedies, and three sites and three Solid Waste Management Units (SWMUs) under evaluation) are summarized herein.

#### Site 1 Camp Allen Landfill (CAL)

CAL consists of two distinct areas (Area A, the 45-acre landfill, and Area B, the 2-acre fire disposal area). The Area A landfill operated from the mid-1940s until 1974 and was used to dispose of metal plating and parts cleaning sludge, paint-stripping residue, chlorinated organic solvents, expired chemicals, pesticides, asbestos, incinerator ash, bottom and fly ash from the Base power plant, and miscellaneous debris. Area B was used to dispose of wastes from a 1971 fire at the Camp Allen Salvage Yard (Site 22). Remedial activities at the site include a removal action that was completed at Area B in 1995 to remove the primary source of contamination as well as



the installation of a groundwater extraction and treatment system in both Areas A and B. The groundwater treatment system began operation in 1998 and remains active at this time.

#### Site 2 Slag Pile

NM Slag Pile is a 1-acre disposal area for slag generated by an aluminum smelting operation during the 1950s and 1960s, which resulted in lead contamination in area soils.



In addition, fly ash and/or bottom ash was also used as fill material to create a level surface to deposit the slag. In 1999, contaminated sediments were removed from the drainage channel adjacent to the site. Additionally in 2000, soil and asphalt covers were placed over the extent of the site.

#### Site 3 Q Area Drum Storage Yard (QADSY)

QADSY was a 5-acre open earthen yard used from the 1950s to late 1980s to store tens of thousands of drums containing new petroleum products, chlorinated organic solvents, paint thinners, and pesticides. In 1987, approximately 750 cubic yards of oil saturated soil was removed and this area of the site was paved. In addition, two air sparge/soil vapor extraction systems were installed to treat separate source areas and prevent migration of site contaminants into the Elizabeth River. These systems began operation in 1998 and remain active.



#### Site 6 CD Landfill

CD Landfill covers approximately 22 acres and incorporates two separate areas of landfill operation - the eastern section and western section. The eastern section of the landfill operated from 1974 to 1979 and was used for the disposal of demolition debris, inert solid waste, fly ash, and incinerator residue. In 1979 the Naval Station Norfolk received a permit from the Virginia Department of Health (VDH) to use the western portion of the landfill for disposal of demolition debris and other inert wastes. Blasting grit was deposited in the western section of the landfill until 1981 when the grit was tested and found to exceed the toxicity limit for cadmium. Landfilling operations continued in the western portion of the landfill until 1987. A selected amount of contaminated sediments was removed in 1997 and a cap was constructed in 1999. Post closure monitoring started in 2000.



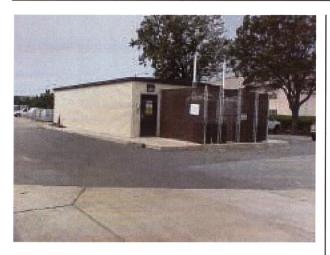
Site 18 Former NM Waste Storage Area

The former NM Waste Storage Area consists of a open unpaved yard that was used from 1975 to 1979 to store drums of hazardous waste consisting of waste oil, metal plating solutions and sludges, chlorinated organic acids, and paint stripping solutions. Spillage of waste oil and hazardous wastes occurred during utilization of the site. The nature and extent of contamination at Site 18 is still under evaluation as part of the SI phase of the CERCLA process.



#### Site 20 Building LP-20

Building LP-20 was used for aircraft engine overhaul and maintenance. Previous activities at the building included painting, x-ray facilities, as well as cleaning and blasting. Waste products from these activities were transferred to the industrial wastewater treatment plant via underground piping. In addition, a large fuel storage area, known as the LP Fuel Farm, is also located south of the building. An underground fuel pipeline extends from the Fuel Farm to buildings east of



the site. From the 1940s to 1990s numerous spills or releases of wastewater and petroleum have been documented, with significant releases associated with damage to the underground wastewater lines during construction activities, and leakage of the underground fuel pipeline. An air sparge/soil vapor extraction treatment system was constructed in 1997 and began continuous operation in 1998.

#### Site 22 Camp Allen Salvage Yard (CASY)

CASY operated from the 1940s to 1995 salvaging and processing scrap materials generated at NSN. Activities at the site included storage and management of waste oils, used



chemicals, and scrap commercial/industrial equipment. Metal smelting, various recycling activities, and miscellaneous burning also occurred at the site. Remedial activities began with a removal action conducted from 1998 to 2001 to remove PCB and metals contaminated soils. In the summer of 2002, a one-foot thick cover was placed over site soil Additional

remedial action of the sediment in the pond is planned for 2003.

#### Site 23 Building LP-20 Plating Shop

Building LP-20 Plating Shop and operated from 1956 until 1987 to clean and replate engine parts. The shop consisted of stripping and plating tanks with associated underground piping to convey rinsewaters to the industrial wastewater treatment plant. In 1989, the VDEQ conducted a hazardous waste investigation that identified the shop tanks as a hazardous waste storage facility due to the presence of chemical solutions in the inactive tanks for greater than 90 days period. Subsequent investigations determined that there was some soil contamination due to the previous plating activities. The shop has been partially closed under the Virginia Hazardous Waste Management Regulations (VHWMR) with the removal of the tanks and associated piping. This site was recently included in the IRP and is currently being evaluated.

## SWMU 12 - Disposal Area Near NM-37/SWMU 16 - NM-37 Accumulation Area.

SWMUs 12 and 16 are co-located adjacent to Building NM-37 and are being evaluated together under the CERCLA program. SWMU 16 was a Hazardous Waste Accumulation Area located northeast of building NM-37 that consisted of a metal container used to store fuel for mowers, oils, and hydraulic fluids. There is no history of releases associated with SWMU 16, however, areas of stressed vegetation were observed during previous site visits. Since initiation of the investigation, SWMU 16 has been demolished and replaced by a newer structure. SWMU 12 was initially identified from a 1958 aerial photograph as a possible disposal area (as indicated by ground surface scarring) surrounding building NM-37. These sites are currently being evaluated in the RI phase of the CERCLA process.



#### SWMU 14 - Q-50 Satellite Accumulation Area/Site 9 - Q Area Landfill.

SWMU 14 and Site 9 are co-located and are therefore evaluated together under the CERCLA program. The Site 9 landfill operated from 1974 to 1978 and was used to dispose of construction debris. These filling activities formed much of the Sewell's Point



peninsula. SWMU 14 consisted of a concrete storage pad that was constructed on top of the Site 9 landfill. The pad served as a 90-day hazardous waste accumulation area where wastes were processed (sampled, identified, labeled, and packaged) before shipping to eventual disposal. The original concrete pad for the accumulation area has since been removed. These sites are currently being evaluated in the RI phase of the CERCLA process.

#### **Restoration Advisory Board**

NSN established a Restoration Advisory Board (RAB) to advise the support the NSN IR Program. NSN's RAB is comprised of Navy personnel, local, state, and federal officials, and community members. The RAB meets at semi-annually to review IR Program status and receive public comment.

#### **Community Relations**

The Navy is in the process of updating their Community Relations Plan for NSN. As part of this update, the Navy interviewed community members, local officials, and the media. The CRP and other IR Program documents are available for review at the library listed below.

## Information Repositories and Administrative Record

NSN has established an information repository so that the Base and the community have access to the IR Program documents. The information repository, listed below, typically contains study reports, fact sheets, brochures, letters, and other items of interest.

The information repository is different from the Administrative Record. The Administrative Record is the legal record of all the information reviewed and considered in order to propose site cleanup actions. The Administrative Record is available at the same location as the information repository.

Kirn Memorial Branch Norfolk Public Library 301 East City Hall Avenue Norfolk, Virginia 23510 (757) 441-2173

#### **Point of Contact**

John Ballinger Outreach Coordinator Regional Environmental Group Oceana 1003 D Avenue Virginia Beach, Virginia 23460-2797

Appendix H Elected/Appointed Officials

## **Elected/Appointed Officials**

## **National Legislators**

The Honorable George Allen Member, United States Senate 111 East Main Street Richmond, VA 23218 (804) 771-2221

The Honorable John Warner Member, United States Senate 4900 World Trade Center Norfolk, VA 23510 (757) 441-3079

The Honorable Edward L. Schrock Member, United States House of Representatives 128 Cannon H.O.B. Washington, DC 20515

The Honorable Robert (Bobby) Scott *Member, United States House* of Representatives 2430 Rayburn H.O.B. Washington, D.C. (202) 225-8351

#### **State Officials**

Mark R. Warner Governor State Capital Building Richmond, VA 23219 (804) 786-2211

Timothy M. Kaine Lieutenant Governor Virginia Supreme Court Building 101 North Eighth Street Richmond, VA 23219 (804) 786-2071 Jerry W. Kilgore
Attorney General
Virginia Supreme Court Building
101 North Eighth Street
Richmond, VA
(804) 786-2078

### **City Officials**

Paul D. Fraim Mayor Ward 2 1109 City Hall Building Norfolk, VA 23510 (757) 664-4679

Daun Sessoms Hester Vice-Mayor Super Ward 7 3728 Wedgefield Avenue Norfolk, VA 23502 (757) 466-7882

Donald L. "Don" Williams Member, Ward 1 809 W. Ocean View Avenue Norfolk, VA 23503 (757) 587-5305

Anthony L. Burfoot Member, Ward 3 4823 Winthrop Street Norfolk, VA 23513 (757) 725-1053

Paul R. Riddick Member, Ward 4 1225 Norview Avenue Norfolk, VA 23513 (757) 855-9010 W. Randy Wright Member, Ward 5 410 Briar Hill Road Suite 102 Norfolk, VA 23502 (757) 466-1476 Barclay C. Winn Member, Ward 6 1201 Liberty Street Norfolk, VA 23523 (757) 494-1400 (757) 494-1217

Appendix I
Boards and Commissions/Civic Clubs—
City of Norfolk

#### APPENDIX I

## Boards and Commissions/Civic Clubs— City of Norfolk

Algonquin Park/North Shore Point Civic League John Holland, M.D. 1094 Algonquin Rd. Norfolk VA 23505

American Association of Retired Persons Chapter 1757 Louise Cooke 214 Farrell St. Norfolk VA 23503

Azalea Acres/Azalea Acres Larry Amanatides 5812 Andrea Drive Norfolk VA 23518

Ballentine Place Civic League Valerie Crowell 2920 Tait Terrace Norfolk VA 23509

Barberton Civic League V. Andre Fenwick 1225 Wide Street Norfolk VA 23504

Bayview Civic League Linda Lundquist 9529 Chesapeake Street Norfolk VA 23503

Beacon Light/Berkley Civic League, Inc. Kenneth Alexander 122 E. Berkley Avenue Norfolk VA 23523

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Source: City of Norfolk Webpage, 12/18/02.

Appendix J Glossary

#### APPENDIX J

## **GLOSSARY**

Administrative Record – A file that is maintained, and contains all information used, by the lead agency to make its decision on the selection of a response action under CERCLA. This file is to be available for public review and a copy established at or near the site, usually at one of the Information Repositories. A duplicate file is held in a central location, such as a Regional Office or State.

Cleanup – Actions taken to deal with a release or threatened release of hazardous substances that could affect public health or the environment. The term is often used broadly to describe various response actions or phases of remedial responses, such as the remedial investigation/feasibility study (RI/FS).

Comment Period – A time period for the public to review and comment on various documents and EPA actions. For example, a comment period is provided when EPA proposes to add sites to the National Priorities List. A minimum 30-day comment period is held to allow community members to review and comment on a draft RI/FS and proposed plan; it must be extended an additional 30 days upon timely request. A comment period is required to amend the ROD. Similarly, a 30-day comment period is provided when EPA proposes to delete a site from the NPL.

**Community Relations –** EPA's program to inform and involve the public in the Superfund process and respond to community concerns.

Community Relations Plan (CRP) – Formal plan for EPA community relations activities at a Superfund site. The CRP is designed to ensure citizen opportunities for public involvement at the site, determine activities that will provide for such involvement, and allow citizens the opportunity to learn more about the site.

Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) – A Federal law passed in 1980 and modified in 1986 by the Superfund Amendments and Reauthorization Act. The Acts created a special tax that goes into a Trust Fund, commonly known as Superfund, to investigate and clean up abandoned or uncontrolled hazardous waste sites. Under the program, EPA can either:

- Pay for site cleanup when parties responsible for the contamination cannot be located or are unwilling or unable to perform the work, or
- Take legal action to force parties responsible for site contamination to clean up the site or pay back the Federal government for the cost of the cleanup.

Ground Water - Water found beneath the earth's surface that fills pores between materials such as sand, soil, or gravel. In aquifers, ground water occurs in sufficient quantities that it can be used for drinking water, irrigation, and other purposes.

**Hazard Ranking System (HRS)** - A scoring system used to evaluate potential relative risks to public health and the environment from releases or threatened releases of hazardous

substances. EPA and states use the HRS to calculate a site through air, surface water, or ground water. This score is the primary factory used to decide if a hazardous waste site should be placed on the National Priorities List.

**Hazardous Substance** - Any material that poses a threat to public health and/or the environment. Typical hazardous substances are materials that are toxic, corrosive, ingnitable, explosive, or chemically reactive. Hydrology - The science dealing with the properties, movement, and effects of water found on the earth's surface, in the soil and rocks below and in the atmosphere.

**Information Repository** – A file containing current information, technical reports, reference documents, and TAG application information on a Superfund site. The information repository is usually located in a public building that is convenient for local residents, such as a public school, city hall or library.

**Leachate** – A contaminated liquid resulting when water percolates, or tricklets, through waste materials and collects components of those wastes. Leaching may occur at landfills and may results in hazardous substances entering soil, surface water, or ground water.

**Monitoring Wells –** Special wells drilled at specific locations on or off a hazardous waste site where ground water can be sampled at selected depths and studied to determine the direction of ground water flow and the types and amounts of contaminants present.

National Oil and Hazardous Substances Pollution Contingency Plan (NCP) – The Federal regulation that guides the Superfund program. The NCP was revised in February, 1990.

**National Priorities List (NPL)** – EPA's list of the most serious uncontrolled or abandoned hazardous waste sites identified for possible long-term remedial response using money from the Trust Fund. The list is based, primarily, on the score a site receives on the Hazard Ranking System. EPA is required to update the NPL at least once a year.

**Preliminary Assessment –** The process of collecting and reviewing available information about a known or suspected hazardous waste site or release. EPA or states use this information to determine if the site requires further study. If further study is needed, a site inspection if undertaken.

**Proposed Plan** – A public participation requirement of CERCLA in which EPA summarizes for the public the preferred clean up strategy, rationale for the preference, alternatives presented in the detailed analysis of the RI/FS, and any proposed waivers to clean up standards. Th proposed plan may be prepared as a fact sheet or a separate document. In either case, it must actively solicit public review and comment on all alternatives under consideration.

**Record of Decision (ROD)** - A public document that explains which clean up alternative will be used at National Priorities List sites. The record of decision is based on information and technical analysis generated during the RI/FS and consideration of public comments and community concerns.

**Remedial Action (RA)** – The actual construction or implementation phase that follows the remedial design of the selected clean up alternative at a site on the National Priorities List.

**Remedial Design (RD)** – An engineering phase that follows the record of decision when technical drawings and specifications are developed for subsequent remedial action at a site on the National Priorities List.

Remedial Investigation/Feasibility Study (RI/FS) – Investigate and analytical studies usually performed at the same time in an interactive, iterative process, and together referred to as the "RI/FS." An RI/FS is intended to:

- Gather the data necessary to determine the type and extent of contamination at a Superfund site
- · Establish criteria for cleaning up the site
- Identify and screen clean-up alternatives for remedial action
- · Analyze in detail the technology and costs of the alternatives

**Remedial Project Manager (RPM)** – The EPA, State, or Navy representative responsible for overseeing remedial response activities.

**Remedial Response** – A long-term action that stops or substantially reduces a release or threatened release of hazardous substances that is serious but does not pose an immediate threat to public health and/or the environment.

**Removal Action** – An immediate action taken over the short-term to address a release or threatened release of hazardous substances.

**Resource Conservation and Recovery Act (RCRA)** – A Federal law that established a regulatory system to track hazardous substances from their generation to disposal. The law requires safe and secure procedures to be used in treating, transporting, storing, and disposing of hazardous substances. RCRA is designed to prevent the creation of new, uncontrolled hazardous waste sites.

**Response Action –** A CERCLA-authorized action at a Superfund site involving either a short-term removal action or a long-term response action that may include, but is not limited to, the following activities:

- Removing hazardous materials from a site to an EPA-approved, licensed hazardous waste facility for treatment, containment, or destruction
- Containing the waste safety on-site to eliminate further problems
- Destroying or treating the waste on-site using incineration or other technologies, and
- Identifying and removing the source of groundwater contamination and halting further movement of the containments.

**Responsiveness Summary** – A summary of oral and written public comments received by EPA during a comment period on key EPA documents, and EPA's responses to those comments. The responsiveness summary is a key part of the ROD, highlighting community concerns for EPA decision-makers.

**Selected Alternative –** The clean-up alternative selected for a site on the National Priorities List based on technical feasibility, permanence, reliability, and cost. The selected alternative does not require EPA to choose the least expensive alternative. It requires that if there are several clean-up alternatives available that deal effectively with the problems at a site, EPA must choose the remedy on the basis of permanence, reliability, and cost.

**Site Inspection (SI)** - A technical phase that follows a preliminary assessment designed to collect more extensive information on a hazardous waste site. The information is used to score the site using the Hazard Ranking System to determine whether response action is needed.

**Superfund** - The common name used for the Comprehensive Environmental Response, Compensation Liability Act (CERCLA); also referred to as the Trust Fund.

**Superfund Amendments and Reauthorization Act (SARA) –** Modifications to CERCLA enacted on October 17, 1986.

**Surface Water** - Bodies of water that are above ground, such as rivers, lakes, and streams.

**Technical Assistance Grant (TAG) Program -** A grant program that provides funds for qualified citizens' groups to hire independent technical advisors to help them understand and comment on technical decisions relating to Superfund clean-up actions.

**Trust Fund** - A Fund set up under the Comprehensive Environmental Response, Compensation, and Liability Act to help pay for cleanup of hazardous waste sites and to take legal action to force those responsible for the sites to clean them up.

Source: EPA Community Relations in Superfund: A Handbook, Appendix E, Superfund Glossary and Acronyms, pages E-1 through E-6. Prepared by the U.S. Environmental Protection Agency, Office of Emergency and Remedial Response, Washington, DC. EPA/540/R-92/009. January 1992.